

**Annual Financial Statements** 

for the year ended 30 June 2010

### **General Information**

Legal form of entity Local municipality

**Mayoral committee** Cllr.R.S. Mamekoa

Speaker Cllr. E. Motubatse

Councillors Cllr. M.M Manamela

> Cllr. M.W. Manyaka Cllr. M.C. Moshwana Cllr. H.L. Phala Cllr. M.B Pholwane Cllr. J. Mahlake Cllr. P. A. Mohlala Cllr. T.A. Maroga Cllr. M. Nkosi

**Grading of local authority** Low capacity municipality

**Accounting Officer** SPS. Malepeng

**Chief Finance Officer (CFO)** LM. Mokwena

**Business address** Cnr. Kort and Sedibe Street

> Tubatse 1150

Postal address P.O.Box 206

Burgersfort

1150

**Bankers** First National Bank Limited

**Auditors Auditor General** 

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### **Abbreviations**

COID	Compensation for Occupational Injuries and Diseases
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**CRR** Capital Replacement Reserve

**DBSA** Development Bank of South Africa

SA GAAP South African Statements of Generally Accepted Accounting Practice

**GRAP** Generally Recognised Accounting Practice

Generally Accepted Municipal Accounting Practice **GAMAP** 

**HDF** Housing Development Fund

IAS International Accounting Standards

**IMFO** Institute of Municipal Finance Officers

**IPSAS** International Public Sector Accounting Standards

ME's **Municipal Entities** 

MEC Member of the Executive Council

**MFMA** Municipal Finance Management Act

MIG Municipal Infrastructure Grant (Previously CMIP)

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# **Accounting Officer's Responsibilities and Approval**

The accounting officer is required by the Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practices (GRAP).

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that he is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, the accounting officer sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the year to 30 June 2011 and, in the light of this review and the current financial position, he is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

Although the accounting officer is primarily responsible for the financial affairs of the municipality.

The annual financial statements set out on pages 4 to 60, which have been prepared on the going concern basis, were approved by the accounting officer on 31 August 2010 and were signed on its behalf by:

SPS. Malepeng Municipal Manager

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Officer's Report**

The accounting officer submits his report for the year ended 30 June 2010.

### 1. Review of activities

### Main business and operations

Net surplus of the municipality was R 31 113 990 (2009: surplus R 12 386 503).

### 2. Going concern

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

### 3. Subsequent events

The accounting officer is not aware of any matter or circumstance arising since the end of the financial year.

### 4. Accounting Officer's interest in contracts

The Accounting Officer does not have any fixed or indirect interest in contracts.

### 5. Accounting Officer

The accounting officer of the municipality during the year and to the date of this report is as follows:

Name SPS. Malepeng

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Officer's Report**

### 6. Corporate governance

### General

The accounting officer is committed to business integrity, transparency and professionalism in all its activities. As part of this commitment, the accounting officer supports the highest standards of corporate governance and the ongoing development of best practice.

The municipality confirms and acknowledges its responsibility to total compliance with the Code of Corporate Practices and Conduct ("the Code") laid out in the King Report on Corporate Governance for South Africa 2002. The accounting officer discuss the responsibilities of management in this respect, at Board meetings and monitor the municipality's compliance with the code on a three monthly basis.

The salient features of the municipality's adoption of the Code is outlined below:

### Internal audit

The municipality had employed an internal auditor for the year under review.

Mrs M. Mametja

#### 7. Bankers

The municipality banks primarally with First National Bank Limited.

#### 8. Auditors

The Auditor General will continue in office for the next financial period.

# **Statement of Financial Position**

Figures in Rand	Note(s)	2010	2009
Assets			
Current Assets			
Trade and other receivables from exchange transactions	4	311 579 045	321 056 825
Consumer debtors	5	31 386 742	31 353 505
Cash and cash equivalents	6	4 000	2 237 184
		342 969 787	354 647 514
Non-Current Assets			
Property, plant and equipment	3	299 465 569	268 723 988
Total Assets		642 435 356	623 371 502
Liabilities			
Current Liabilities			
Other financial liabilities	7	1 028 055	1 143 610
Finance lease obligation	8	4 895 008	3 614 244
Trade and other payables from exchange transactions	11	19 836 950	40 603 108
VAT payable	12	2 779 582	1 796 824
Consumer deposits	13	884 971	772 032
Unspent conditional grants and receipts	9	3 326 250	(1)
Provisions	10	821 503	791 219
Bank overdraft	6	2 459 206	-
		36 031 525	48 721 036
Non-Current Liabilities			
Other financial liabilities	7	18 331 427	17 692 052
Total Liabilities		54 362 952	66 413 088
Net Assets		588 072 404	556 958 414
Net Assets			
Accumulated surplus		588 072 404	556 958 414

# **Statement of Financial Performance**

Figures in Rand	Note(s)	2010	2009
<b>D</b>			
Revenue	16	00 000 470	04.074.400
Property rates	17	36 896 170	34 374 403
Service charges	17	5 703 543	16 154 699
Property rates - penalties imposed and collection charges		1 566 697	3 223 066
Fines		1 697 117	654 565
Licences and permits	40	6 371 947	5 779 629
Government grants & subsidies	18	118 885 082	87 675 054
Fees earned		52 123	127 967
Commissions received		1 257 321	<del>-</del>
Rental income		302 300	152 311
Other income		979 471	3 802 734
DBSA Grant		135 439	-
Interest received - investment	25	1 368 924	512 352
Total Revenue		175 216 134	152 456 780
Expenditure			
Personnel	22	(63 961 365)	(57 816 177)
Remuneration of councillors	23	(9 417 359)	,
Depreciation and amortisation	26	(7 131 139)	
Finance costs	27	(1 554 384)	(1 197 622)
Debt impairment	24	(2 157 507)	,
Collection costs		(2 877 913)	
Repairs and maintenance		(10 757 921)	,
Grants and subsidies paid	29	(5 543 570)	(7 200 038)
General Expenses	20	(40 783 918)	(46 319 371)
Total Expenditure		(144 185 076)	(140 070 277)
Gain on disposal of assets and liabilities		82 932	-
Surplus for the year	,	31 113 990	12 386 503

# **Statement of Changes in Net Assets**

Figures in Rand	Accumulated surplus	Total net assets
Balance at 01 July 2009 Changes in net assets	544 571 911	544 571 911
Surplus for the year	12 386 503	12 386 503
Total changes	12 386 503	12 386 503
Opening balance as previously reported Adjustments	160 968 679	160 968 679
Prior year adjustments	395 989 735	395 989 735
Balance at 01 July 2009 as restated Changes in net assets	556 958 414	556 958 414
Surplus for the year	31 113 990	31 113 990
Total changes	31 113 990	31 113 990
Balance at 30 June 2010	588 072 404	588 072 404

Note(s)

# **Cash Flow Statement**

Figures in Rand	Note(s)	2010	2009
Cash flows from operating activities			
. •			
Receipts		6 014 779	17 210 E20
Sale of goods and services Grants		118 885 082	17 310 529 87 675 054
Interest income		1 368 924	512 352
Other receipts		13 052 357	12 584 443
Property rates		36 896 170	34 374 403
Troperty rates		176 217 312	152 456 781
Payments			
Employee costs		(63 931 082)	(57 816 177)
Suppliers		(70 021 672)	(53 695 849)
Finance costs		(1 355 762)	(1 078 392)
Remuneration for councillors		(9 417 359)	(8 624 311)
		(144 725 875)	(121 214 729)
Net cash flows from operating activities	30	31 491 437	31 242 052
Cash flows from investing activities			
Purchase of property, plant and equipment	3	(38 604 733)	(43 930 757)
Proceeds from sale of property, plant and equipment	3	814 946	-
Net cash flows from investing activities		(37 789 787)	(43 930 757)
Cash flows from financing activities			
Increase in other financial liabilities		523 820	23 003 070
Finance lease payments		1 082 142	3 495 014
Net cash flows from financing activities		1 605 962	26 498 084
Not increase//decrease) in each and each equivalents		(4 602 200)	13 809 379
Net increase/(decrease) in cash and cash equivalents Cash and cash equivalents at the beginning of the year		( <b>4 692 388</b> ) 2 237 184	(11 572 195)
	6		
Cash and cash equivalents at the end of the year	<u> </u>	(2 455 204)	2 237 184

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

#### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the effective Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Roard

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention unless specified otherwise. They are presented in South African Rand.

A summary of the significant accounting policies, which have been consistently applied, are disclosed below.

These accounting policies are consistent with the previous period, except for the changes set out in note Changes in accounting policy

#### 1.1 Significant judgements and sources of estimation uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

### Allowance for slow moving, damaged and obsolete stock

An allowance for stock to write stock down to the lower of cost or net realisable value. Management have made estimates of the selling price and direct cost to sell on certain inventory items. The write down is included in the operation surplus note.

### Impairment testing

The recoverable amounts of cash-generating units and individual assets have been determined based on the higher of value-in-use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions. It is reasonably possible that the [name a key assumption] assumption may change which may then impact our estimations and may then require a material adjustment to the carrying value of goodwill and tangible assets.

The municipality reviews and tests the carrying value of assets when events or changes in circumstances suggest that the carrying amount may not be recoverable. In addition, goodwill is tested on an annual basis for impairment. Assets are grouped at the lowest level for which identifiable cash flows are largely independent of cash flows of other assets and liabilities. If there are indications that impairment may have occurred, estimates are prepared of expected future cash flows for each group of assets. Expected future cash flows used to determine the value in use of goodwill and tangible assets are inherently uncertain and could materially change over time. They are significantly affected by a number of factors including [list entity specific variables, i.e. production estimates, supply demand], together with economic factors such as [list economic factors such as exchange rates inflation interest].

#### **Provisions**

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 10 - Provisions.

### Useful lives of waste and water network and other assets

The municipality's management determines the estimated useful lives and related depreciation charges for the waste water and water networks. This estimate is based on industry norm. Management will increase the depreciation charge where useful lives are less than previously estimated useful lives.

### Post retirement benefits

The present value of the post retirement obligation depends on a number of factors that are determined on an actuarial basis using a number of assumptions. The assumptions used in determining the net cost (income) include the discount rate. Any changes in these assumptions will impact on the carrying amount of post retirement obligations.

The municipality determines the appropriate discount rate at the end of each year. This is the interest rate that should be used to determine the present value of estimated future cash outflows expected to be required to settle the pension obligations. In determining the appropriate discount rate, the municipality considers the interest rates of high-quality

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.1 Significant judgements and sources of estimation uncertainty (continued)

corporate bonds that are denominated in the currency in which the benefits will be paid, and that have terms to maturity approximating the terms of the related pension liability.

Other key assumptions for pension obligations are based on current market conditions. Additional information is disclosed in Note .

#### Allowance for doubtful debts

On debtors an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the debtors carrying amount and the present value of estimated future cash flows discounted at the effective interest rate, computed at initial recognition.

#### 1.2 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired at no cost, or for a nominal cost, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Major spare parts and stand by equipment which are expected to be used for more than one period are included in property, plant and equipment. In addition, spare parts and stand by equipment which can only be used in connection with an item of property, plant and equipment are accounted for as property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses except for X,X and X which is carried at revalued amount being the fair value at the date of revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

Property, plant and equipment is carried at revalued amount, being the fair value at the date of revaluation less any subsequent

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.2 Property, plant and equipment (continued)

accumulated depreciation and subsequent accumulated impairment losses.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is restated proportionately with the change in the gross carrying amount of the asset so that the carrying amount of the asset after revaluation equals its revalued amount.

When an item of property, plant and equipment is revalued, any accumulated depreciation at the date of the revaluation is eliminated against the gross carrying amount of the asset and the net amount restated to the revalued amount of the asset.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings when the asset is derecognised.

The revaluation surplus in equity related to a specific item of property, plant and equipment is transferred directly to retained earnings as the asset is used. The amount transferred is equal to the difference between depreciation based on the revalued carrying amount and depreciation based on the original cost of the asset.

Property, plant and equipment are depreciated as the municipality have applied the transitional ito provisions as set out in Directive 4. The municipality is in the process of determining the residual values and usefull life of all assets. A service provider was acquired to assist with the process.

The useful lives of items of property, plant and equipment have been assessed as follows:

item	Average usetui iite
Land	Indefinite
Buildings	20 - 25 years
Plant and machinery	3 - 10 years
Furniture and fixtures	3 - 5 years
Motor vehicles	5 - 7 years
Office equipment	3 - 5 years
IT equipment	2 - 3 years
Computer software	2 years
Infrastructure	2 - 100 years
Community	10 - 25 years

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. These assets are not accounted for as non-current assets held for sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the cash flow statement.

### **Transitional provision**

The municipality changed its accounting policy for property, plant and equipment in 2010. The change in accounting policy was made in accordance with its transitional provision as per Directive 4 of the GRAP Reporting Framework.

According to the transitional provision, the municipality is not required to measure property, plant and equipment for reporting periods beginning on or after a date within three years following the date of initial adoption of the Standard of GRAP on Property, plant and equipment. Property, plant and equipment has accordingly been recognised at provisional amounts, as disclosed in 3. The transitional provision expires on 30 June 2012.

In accordance with the transitional provision as per Directive 4 of the GRAP Reporting Framework, where property, plant and equipment was acquired through a transfer of functions, the municipality is not required to measure that property, plant and equipment for a period of three years from the effective date of the transfer of functions or the effective date of the Standard,

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.2 Property, plant and equipment (continued)

whichever is later. The municipality acquired a transfer(s) of function in 2010 and property, plant and equipment has accordingly been recognised at provisional amounts, as disclosed in 3.

Until such time as the measurement period expires and property, plant and equipment is recognised and measured in accordance with the requirements of the Standard of GRAP on Property, plant and equipment, the municipality need not comply with the Standards of GRAP on:

- Presentation of Financial Statements (GRAP 1),
- The Effects of Changes in Foreign Exchange Transactions (GRAP 4),
- Leases (GRAP 13),
- Segment Reporting (GRAP 18).
- Non-current Assets Held for Sale and Discontinued Operations (GRAP 100)

The exemption from applying the measurement requirements of the Standard of GRAP on Property, plant and equipment implies that any associated presentation and disclosure requirements need not be complied with for property, plant and equipment not measured in accordance with the requirements of the Standard of GRAP on Property, plant and equipment.

### 1.3 Site restoration and dismantling cost

The municipality has an obligation to dismantle, remove and restore items of property, plant and equipment. Such obligations are referred to as 'decommissioning, restoration and similar liabilities'. The cost of an item of property, plant and equipment includes the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which an municipality incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.

If the related asset is measured using the cost model:

- subject to (b), changes in the liability are added to, or deducted from, the cost of the related asset in the current period;
- if a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit; and
- if the adjustment results in an addition to the cost of an asset, the municipality considers whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If it is such an indication, the asset is tested for impairment by estimating its recoverable amount, and any impairment loss is recognised in surplus or deficit.

If the related asset is measured using the revaluation model:

- changes in the liability alter the revaluation surplus or deficit previously recognised on that asset, so that:
  - a decrease in the liability (subject to (b)) is credited to other comprehensive income and accumulated in the revaluation surplus in equity, except that it is recognised in surplus or deficit to the extent that it reverses a revaluation deficit on the asset that was previously recognised in surplus or deficit
  - an increase in the liability is recognised in surplus or deficit, except that it is debited to other comprehensive income as a decrease to the revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that asset.
- in the event that a decrease in the liability exceeds the carrying amount that would have been recognised had the asset been carried under the cost model, the excess is recognised immediately in surplus or deficit; and
- a change in the liability is an indication that the asset may have to be revalued in order to ensure that the
  carrying amount does not differ materially from that which would be determined using fair value at the end of the
  reporting period. Any such revaluation is taken into account in determining the amounts to be taken to surplus or
  deficit and to other comprehensive income under (a). If a revaluation is necessary, all assets of that class are
  revalued.

### 1.4 Financial instruments

### Trade and other receivables

Trade receivables are measured at initial recognition at fair value, and are subsequently measured at amortised cost using the effective interest rate method. Appropriate allowances for estimated irrecoverable amounts are recognised in surplus or deficit when there is objective evidence that the asset is impaired. Significant financial difficulties of the debtor, probability that the debtor will enter bankruptcy or financial reorganisation, and default or delinquency in payments (more than 30 days overdue) are considered indicators that the trade receivable is impaired. The allowance recognised is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows discounted at the effective interest rate computed at initial recognition.

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.4 Financial instruments (continued)

The carrying amount of the asset is reduced through the use of an allowance account, and the amount of the deficit is recognised in surplus or deficit within operating expenses. When a trade receivable is uncollectible, it is written off against the allowance account for trade receivables. Subsequent recoveries of amounts previously written off are credited against operating expenses in surplus or deficit.

Trade and other receivables are classified as loans and receivables.

### Trade and other payables

Trade payables are initially measured at fair value, and are subsequently measured at amortised cost, using the effective interest rate method.

#### Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and demand deposits, and other short-term highly liquid investments that are readily convertible to a known amount of cash and are subject to an insignificant risk of changes in value. These are initially and subsequently recorded at fair value.

#### Bank overdraft and borrowings

Bank overdrafts and borrowings are initially measured at fair value, and are subsequently measured at amortised cost, using the effective interest rate method. Any difference between the proceeds (net of transaction costs) and the settlement or redemption of borrowings is recognised over the term of the borrowings in accordance with the municipality's accounting policy for borrowing costs.

#### **Derivatives**

Derivative financial instruments, which are not designated as hedging instruments, consisting of foreign exchange contracts and interest rate swaps, are initially measured at fair value on the contract date, and are re-measured to fair value at subsequent reporting dates.

Derivatives embedded in other financial instruments or other non-financial host contracts are treated as separate derivatives when their risks and characteristics are not closely related to those of the host contract and the host contract is not carried at fair value with unrealised gains or losses reported in surplus or deficit.

Changes in the fair value of derivative financial instruments are recognised in surplus or deficit as they arise.

Derivatives are classified as financial assets at fair value through surplus or deficit - held for trading.

#### Held to maturity

These financial assets are initially measured at fair value plus direct transaction costs.

At subsequent reporting dates these are measured at amortised cost using the effective interest rate method, less any impairment loss recognised to reflect irrecoverable amounts. An impairment loss is recognised in surplus or deficit when there is objective evidence that the asset is impaired, and is measured as the difference between the investment's carrying amount and the present value of estimated future cash flows discounted at the effective interest rate computed at initial recognition. Impairment losses are reversed in subsequent periods when an increase in the investment's recoverable amount can be related objectively to an event occurring after the impairment was recognised, subject to the restriction that the carrying amount of the investment at the date the impairment is reversed shall not exceed what the amortised cost would have been had the impairment not been recognised.

Financial assets that the municipality has the positive intention and ability to hold to maturity are classified as held to maturity.

### 1.5 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

### Finance leases - lessee

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.5 Leases (continued)

Finance leases are recognised as assets and liabilities in the statement of financial position at amounts equal to the fair value of the leased property or, if lower, the present value of the minimum lease payments. The corresponding liability to the lessor is included in the statement of financial position as a finance lease obligation.

The discount rate used in calculating the present value of the minimum lease payments is the interest rate implicit in the lease.

Minimum lease payments are apportioned between the finance charge and reduction of the outstanding liability. The finance charge is allocated to each period during the lease term so as to produce a constant periodic rate of on the remaining balance of the liability.

Any contingent rents are expensed in the period in which they are incurred.

### Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis.

The aggregate benefit of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Income for leases is disclosed under revenue in statement of financial performance.

### Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

### 1.6 Inventories

Inventories are initially measured at cost except where inventories are acquired at no cost, or for nominal consideration, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value and all

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.6 Inventories (continued)

losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

#### **Transitional provision**

The municipality changed its accounting policy for inventories in 2010. The change in accounting policy is made in accordance with its transitional provision as per Directive 2 of the GRAP Reporting Framework.

According to the transitional provision, the municipality is not required to measure inventories for reporting periods beginning on or after a date within three years following the date of initial adoption of the Standard of GRAP on Inventories. Inventories has accordingly been recognised at provisional amounts, as disclosed in . The transitional provision expires on 30 June 2012

In accordance with the transitional provision as per Directive 4 of the GRAP Reporting Framework, where inventories was acquired through a transfer of functions, the municipality is not required to measure that inventories for a period of three years from the effective date of the transfer of functions or the effective date of the Standard, whichever is later. The municipality acquired a transfer(s) of function in 2010 and inventories has accordingly been recognised at provisional amounts, as disclosed in .

Until such time as the measurement period expires and inventories is recognised and measured in accordance with the requirements of the Standard of GRAP on Intangible assets, the municipality need not comply with the Standards of GRAP on:

- Presentation of Financial Statements (GRAP 1),
- The Effects of Changes in Foreign Exchange Transactions (GRAP 4),
- Leases (GRAP 13),
- Segment Reporting (GRAP 18),
- Non-current Assets Held for Sale and Discontinued Operations (GRAP 100)

The exemption from applying the measurement requirements of the Standard of GRAP on Inventories implies that any associated presentation and disclosure requirements need not be complied with for inventories not measured in accordance with the requirements of the Standard of GRAP on Inventories.

### 1.7 Impairment of cash-generating assets

Cash-generating assets are those assets held by the municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated entity, it generates a commercial return.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets held with the primary objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- (a) the period of time over which an asset is expected to be used by the municipality; or
- (b) the number of production or similar units expected to be obtained from the asset by the municipality.

Criteria developed by the municipality to distinguish cash-generating assets from non-cash-generating assets are as follow:

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.7 Impairment of cash-generating assets (continued)

#### Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

#### Basis for estimates of future cash flows

In measuring value in use the municipality:

- base cash flow projections on reasonable and supportable assumptions that represent management's best estimate
  of the range of economic conditions that will exist over the remaining useful life of the asset. Greater weight is given
  to external evidence;
- base cash flow projections on the most recent approved financial budgets/forecasts, but excludes any estimated future cash inflows or outflows expected to arise from future restructuring's or from improving or enhancing the asset's performance. Projections based on these budgets/forecasts covers a maximum period of five years, unless a longer period can be justified; and
- estimate cash flow projections beyond the period covered by the most recent budgets/forecasts by extrapolating the
  projections based on the budgets/forecasts using a steady or declining growth rate for subsequent years, unless an
  increasing rate can be justified. This growth rate does not exceed the long-term average growth rate for the
  products, industries, or country or countries in which the entity operates, or for the market in which the asset is used,
  unless a higher rate can be justified.

#### Composition of estimates of future cash flows

Estimates of future cash flows include:

- projections of cash inflows from the continuing use of the asset;
- projections of cash outflows that are necessarily incurred to generate the cash inflows from continuing use of the asset (including cash outflows to prepare the asset for use) and can be directly attributed, or allocated on a reasonable and consistent basis, to the asset; and
- net cash flows, if any, to be received (or paid) for the disposal of the asset at the end of its useful life.

Estimates of future cash flows exclude:

- · cash inflows or outflows from financing activities; and
- income tax receipts or payments.

The estimate of net cash flows to be received (or paid) for the disposal of an asset at the end of its useful life is the amount that the municipality expects to obtain from the disposal of the asset in an arm's length transaction between knowledgeable, willing parties, after deducting the estimated costs of disposal.

### Discount rate

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money, represented by the current risk-free rate of interest and the risks specific to the asset for which the future cash flow estimates have not been adjusted.

### **Cash-generating units**

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, the municipality use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in use of any other assets or cash-generating units that are affected by the internal transfer pricing.

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.7 Impairment of cash-generating assets (continued)

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

The carrying amount of a cash-generating unit is determined on a basis consistent with the way the recoverable amount of the cash-generating unit is determined.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the entity does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- its value in use (if determinable); and
- zero.

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

### Reversal of impairment loss

The municipality assess at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a cash-generating asset may no longer exist or may have decreased. If any such indication exists, the entity estimates the recoverable amount of that asset.

An impairment loss recognised in prior periods for a cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

A reversal of an impairment loss for a cash-generating unit is allocated to the cash-generating assets of the unit pro rata with the carrying amounts of those assets. These increases in carrying amounts are treated as reversals of impairment losses for individual assets. No part of the amount of such a reversal is allocated to a non-cash-generating asset contributing service potential to a cash-generating unit.

In allocating a reversal of an impairment loss for a cash-generating unit, the carrying amount of an asset is not increased above the lower of:

- its recoverable amount (if determinable); and
- the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior periods.

The amount of the reversal of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other assets of the unit.

### 1.8 Employee benefits

#### Short-term employee benefits

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.8 Employee benefits (continued)

The cost of short-term employee benefits, (those payable within 12 months after the service is rendered, such as paid vacation leave and sick leave, bonuses, and non-monetary benefits such as medical care), are recognised in the period in which the service is rendered and are not discounted.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs.

The expected cost of surplus sharing and bonus payments is recognised as an expense when there is a legal or constructive obligation to make such payments as a result of past performance.

### **Defined contribution plans**

Payments to defined contribution retirement benefit plans are charged as an expense as they fall due.

Payments made to industry-managed (or state plans) retirement benefit schemes are dealt with as defined contribution plans where the municipality's obligation under the schemes is equivalent to those arising in a defined contribution retirement benefit plan.

#### Defined benefit plans

For defined benefit plans the cost of providing the benefits is determined using the projected credit method.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan.

Consideration is given to any event that could impact the funds up to end of the reporting period where the interim valuation is performed at an earlier date.

Past service costs are recognised immediately to the extent that the benefits are already vested, and are otherwise amortised on a straight line basis over the average period until the amended benefits become vested.

To the extent that, at the beginning of the financial period, any cumulative unrecognised actuarial gain or loss exceeds ten percent of the greater of the present value of the projected benefit obligation and the fair value of the plan assets (the corridor), that portion is recognised in surplus or deficit over the expected average remaining service lives of participating employees. Actuarial gains or losses within the corridor are not recognised.

Gains or losses on the curtailment or settlement of a defined benefit plan is recognised when the municipality is demonstrably committed to curtailment or settlement.

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

The amount recognised in the statement of financial position represents the present value of the defined benefit obligation as adjusted for unrecognised actuarial gains and losses and unrecognised past service costs, and reduces by the fair value of plan assets.

Any asset is limited to unrecognised actuarial losses and past service costs, plus the present value of available refunds and reduction in future contributions to the plan.

### 1.9 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.9 Provisions and contingencies (continued)

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating deficits.

If an entity has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

A constructive obligation to restructure arises only when an entity:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of a activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated;
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

No obligation arises as a consequence of the sale or transfer of an operation until the municipality is committed to the sale or transfer, that is, there is a binding agreement.

After their initial recognition contingent liabilities recognised in business combinations that are recognised separately are subsequently measured at the higher of:

- the amount that would be recognised as a provision; and
- the amount initially recognised less cumulative amortisation.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note.

### **Transitional provision**

The municipality changed its accounting policy for provisions, contingent liabilities and contingent assets in 2010. The change in accounting policy is made in accordance with its transitional provision as per Directive 2 of the GRAP Reporting Framework.

In accordance with the transitional provision as per Directive 2 of the GRAP Reporting Framework, where provisions, contingent liabilities and contingent assets was acquired through a transfer of functions, the municipality is not required to measure that provisions, contingent liabilities and contingent assets for a period of three years from the effective date of the transfer of functions or the effective date of the Standard, whichever is later. The municipality acquired a transfer(s) of function in 2010 and provisions, contingent liabilities and contingent assets has accordingly been recognised at provisional amounts, as disclosed in 10.

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.9 Provisions and contingencies (continued)

Until such time as the measurement period expires and provisions, contingent liabilities and contingent assets is recognised and measured in accordance with the requirements of the Standard of GRAP on Provisions, contingent liabilities and contingent assets, the municipality need not comply with the Standards of GRAP on:

- Presentation of Financial Statements (GRAP 1),
- The Effects of Changes in Foreign Exchange Transactions (GRAP 4),
- Leases (GRAP 13),
- Segment Reporting (GRAP 18),
- Non-current Assets Held for Sale and Discontinued Operations (GRAP 100)

The exemption from applying the measurement requirements of the Standard of GRAP on Provisions, contingent liabilities and contingent assets implies that any associated presentation and disclosure requirements need not be complied with for provisions, contingent liabilities and contingent assets not measured in accordance with the requirements of the Standard of GRAP on Provisions, contingent liabilities and contingent assets.

### 1.10 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

#### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

### Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality:
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by the proportion that costs incurred to date bear to the total estimated costs of the transaction.

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.10 Revenue from exchange transactions (continued)

### Interest, royalties and dividends

Revenue arising from the use by others of entity assets yielding interest, royalties and dividends is recognised when:

- It is probable that the economic benefits or service potential associated with the transaction will flow to the municipality, and
- The amount of the revenue can be measured reliably.

Interest is recognised, in surplus or deficit, using the effective interest rate method.

Royalties are recognised as they are earned in accordance with the substance of the relevant agreements.

Dividends, or their equivalents are recognised, in surplus or deficit, when the municipality's right to receive payment has been established.

Service fees included in the price of the product are recognised as revenue over the period during which the service is performed.

#### 1.11 Revenue from non-exchange transactions

Non-exchange transactions are defined as transactions where the entity receives value from another entity without directly giving approximately equal value in exchange.

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

#### Rates, including collection charges and penalties interest

Revenue from rates, including collection charges and penalty interest, is recognised when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the amount of the revenue can be measured reliably; and
- there has been compliance with the relevant legal requirements.

Changes to property values during a reporting period are valued by a suitably qualified valuator and adjustments are made to rates revenue, based on a time proportion basis. Adjustments to rates revenue already recognised are processed or additional rates revenue is recognised.

#### Fines

Revenue from the issuing of fines is recognised when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the amount of the revenue can be measured reliably.

The municipality has two types of fines: spot fines and summonses. There is uncertainty regarding the probability of the flow of economic benefits or service potential in respect of spot fines as these fines are usually not given directly to an offender. Further legal processes have to be undertaken before the spot fine is enforceable. In respect of summonses the public prosecutor can decide whether to waive the fine, reduce it or prosecute for non-payment by the offender. An estimate is made for the revenue amount collected from spot fines and summonses based on past experience of amounts collected. Where a reliable estimate cannot be made of revenue from summonses, the revenue from summonses is recognised when the public prosecutor pays over to the entity the cash actually collected on summonses issued.

### Levies

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

Levies are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the amount of the revenue can be measured reliably.

Levies are based on declarations completed by levy payers. The estimate of levies revenue when a levy payer has not submitted a declaration are based on the following factors:

- the extent and success of procedures to investigate the non-submission of a declaration by defaulting levy payers;
- internal records maintained of historical comparisons of estimated levies with actual levies received from individual levy payers;
- historical information on declarations previously submitted by defaulting levy payers; and
- the accuracy of the database of levy payers as well as the frequency by which it is updated for changes.

Changes to estimates made when more reliable information becomes available are processed as an adjustment to levies revenue.

### **Government grants**

Government grants are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality.
- the amount of the revenue can be measured reliably, and
- to the extent that there has been compliance with any restrictions associated with the grant.

The municipality assesses the degree of certainty attached to the flow of future economic benefits or service potential on the basis of the available evidence. Certain grants payable by one level of government to another are subject to the availability of funds. Revenue from these grants is only recognised when it is probable that the economic benefits or service potential associated with the transaction will flow to the entity. An announcement at the beginning of a financial year that grants may be available for qualifying entities in accordance with an agreed programme may not be sufficient evidence of the probability of the flow. Revenue is then only recognised once evidence of the probability of the flow becomes available.

Restrictions on government grants may result in such revenue being recognised on a time proportion basis. Where there is no restriction on the period, such revenue is recognised on receipt or when the Act becomes effective, which-ever is earlier.

When government remit grants on a re-imbursement basis, revenue is recognised when the qualifying expense has been incurred and to the extent that any other restrictions have been complied with.

### Other grants and donations

Other grants and donations are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the amount of the revenue can be measured reliably; and
- to the extent that there has been compliance with any restrictions associated with the grant.

If goods in-kind are received without conditions attached, revenue is recognised immediately. If conditions are attached, a liability is recognised, which is reduced and revenue recognised as the conditions are satisfied.

#### 1.12 Turnover

Turnover comprises of sales to customers and service rendered to customers. Turnover is stated at the invoice amount and is exclusive of value added taxation.

### 1.13 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

### 1.14 Borrowing costs

It is inappropriate to capitalise borrowing costs when, and only when, there is clear evidence that it is difficult to link the borrowing requirements of an entity directly to the nature of the expenditure to be funded i.e. capital or current.

Borrowing costs are recognised as an expense in the period in which they are incurred.

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.15 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

#### 1.16 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

### 1.17 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

#### 1.18 Irregular expenditure

Irregular expenditure as defined in section 1 of the PFMA is expenditure other than unauthorised expenditure, incurred in contravention of or that is not in accordance with a requirement of any applicable legislation, including -

- (a) this Act; or
- (b) the State Tender Board Act, 1968 (Act No. 86 of 1968), or any regulations made in terms of the Act; or
- (c) any provincial legislation providing for procurement procedures in that provincial government.

National Treasury practice note no. 4 of 2008/2009 which was issued in terms of sections 76(1) to 76(4) of the PFMA requires the following (effective from 1 April 2008):

Irregular expenditure that was incurred and identified during the current financial and which was condoned before year end and/or before finalisation of the financial statements must also be recorded appropriately in the irregular expenditure register. In such an instance, no further action is also required with the exception of updating the note to the financial statements.

Irregular expenditure that was incurred and identified during the current financial year and for which condonement is being awaited at year end must be recorded in the irregular expenditure register. No further action is required with the exception of updating the note to the financial statements.

Where irregular expenditure was incurred in the previous financial year and is only condoned in the following financial year, the register and the disclosure note to the financial statements must be updated with the amount condoned.

Irregular expenditure that was incurred and identified during the current financial year and which was not condoned by the National Treasury or the relevant authority must be recorded appropriately in the irregular expenditure register. If liability for the irregular expenditure can be attributed to a person, a debt account must be created if such a person is liable in law. Immediate steps must thereafter be taken to recover the amount from the person concerned. If recovery is not possible, the accounting officer or accounting authority may write off the amount as debt impairment and disclose such in the relevant note to the financial statements. The irregular expenditure register must also be updated accordingly. If the irregular expenditure has not been condoned and no person is liable in law, the expenditure related thereto must remain against the relevant programme/expenditure item, be disclosed as such in the note to the financial statements and updated accordingly in the irregular expenditure register.

#### 1.19 Use of estimates

The preparation of annual financial statements in conformity with Standards of GRAP requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the annual financial statements are disclosed in the relevant sections of the annual financial

# **Accounting Policies**

### 1.19 Use of estimates (continued)

statements. Although these estimates are based on management's best knowledge of current events and actions they may undertake in the future, actual results ultimately may differ from those estimates.

### 1.20 Presentation of currency

These annual financial statements are presented in South African Rand.

### 1.21 Offsetting

Assets, liabilities, revenue and expenses have not been offset except when offsetting is required or permitted by a Standard of GRAP

Annual Financial Statements for the year ended 30 June 2010

# **Accounting Policies**

### 1.22 Purchase of service

The municipality provides post-retirement housing subsidies for qualifying staff members. The payment of these subsidies is reflected as expenditure in the statement of financial performance.

#### 1.23 Gratuities

The municipality provides gratuities for qualifying staff members in terms of the relevant conditions of employment. The expenditure is recognised in the statement of financial performance when the gratuity is paid.

### 1.24 Conditional grants and receipts

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met a liability is recognised.

Annual Financial Statements for the year ended 30 June 2010

### **Notes to the Annual Financial Statements**

Figures in Rand 2010 2009

#### 2. New standards and interpretations

#### 2.1 Standards and interpretations effective and adopted in the current year

In the current year, the municipality has adopted the following standards and interpretations that are effective for the current financial year and that are relevant to its operations:

### **GRAP 4: The Effects of Changes in Foreign Exchange Rates**

The initial application of GRAP 4 will have no impact on the annual financial statements.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions, requires retrospective application on the initial adoption of the Standard except for the acquisition of foreign operations.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 5: Borrowing Costs**

This Standard allows entities, in the exceptionally rare cases, to expense borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset. This applies when it is inappropriate to capitalise borrowing costs.

It is inappropriate to capitalise borrowing costs when, and only when, there is clear evidence that it is difficult to link the borrowing requirement of an entity directly to the nature of the expenditure to be funded i.e. capital or current. In such cases, an entity shall expense those borrowing costs related to a qualifying asset directly to the statement of financial performance.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires that the Standard will only apply to borrowing costs incurred on qualifying assets where the commencement date for capitalisation is on or after the effective date of the Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires that the Standard will only apply to borrowing costs incurred on qualifying assets where the commencement date for capitalisation is on or after the effective date of the Standard.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires only prospective application of the Standard and only will apply to borrowing costs incurred on qualifying assets where the commencement date for capitalisation is on or after the effective date of the Standard.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 6: Consolidated and Separate Financial Statements**

GRAP 6 includes specific guidance on whether control exists and on power conditions to determine whether control exits in a public sector context – public sector entities need to consider impact of this guidance to determine whether an investment

Annual Financial Statements for the year ended 30 June 2010

### **Notes to the Annual Financial Statements**

### 2. New standards and interpretations (continued)

should be accounted for in accordance with GRAP 6.

GRAP 6 includes specific guidance and explanatory material on the accounting of special purpose entities adopted from SIC 12 – SA specific public sector amendment. Public sector entities need to consider impact of this guidance to determine whether an investment should be accounted for in accordance with GRAP 6.

The initial application of GRAP 6 will have no impact on the annual financial statements.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions, requires retrospective application of the Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard for separate annual financial statements. For consolidated annual financial statements the result of initially adopting the Standard shall be recognised in the economic entity as an adjustment to the opening balance of accumulated surplus or deficit and comparative information need not be restated for the economic entity.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard for separate annual financial statements. For consolidated annual financial statements the result of initially adopting the Standard shall be recognised in the economic entity as an adjustment to the opening balance of accumulated surplus or deficit and comparative information need not be restated for the economic entity.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 7: Investments in Associates**

An associate is an entity in which the investor has significant influence and which is neither a controlled entity nor a joint venture of the investor.

Significant influence is the power to participate in the financial and operating policy decisions of the investee, but is not control over those policies. The investor must exercise judgement in the context of all available information to determine if it has significant influence over an investee.

An investor accounts for investments in associates in the consolidated annual financial statements using the equity method.

The initial application of GRAP 7 will have no impact on the annual financial statements.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions, requires retrospective application of the Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard for separate annual financial statements. Any adjustments required to annual financial statements as a result of initially applying the equity method shall be recognised as an adjustment to the opening balance of accumulated surplus or deficit of the period in which the Standard is adopted. Comparative information need not be restated in these annual financial statements.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard for separate annual financial statements. Any adjustments required to annual financial statements as a result of initially applying the equity method shall be recognised as an adjustment to the opening balance of accumulated surplus or deficit of the period in which the Standard is adopted. Comparative information need not be restated in these annual financial statements.

The effective date of the standard is for years beginning on or after 01 April 2009.

Annual Financial Statements for the year ended 30 June 2010

### **Notes to the Annual Financial Statements**

### 2. New standards and interpretations (continued)

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

#### **GRAP 8: Interests in Joint Ventures**

GRAP 8 uses a different definition for joint venture and joint control – contractual arrangement has been replaced by binding arrangement (public sector amendment) – public entities need to review current arrangements to determine whether they fall within the scope of GRAP 8 as a result of the public sector amendment.

Applying the definition of joint control as defined in this Standard may result in the identification of other entities that are also jointly controlled ventures in addition to those identified by complying with applicable legislation.

GRAP 8 incorporates guidance adopted from SIC13 on Non-monetary Contributions by ventures issued by the IASB i.e. provisions for accounting for non-monetary contributions to a jointly controlled entity in exchange for an equity interest in the jointly controlled entity that is accounted for using either the equity method or proportionate consolidation. (Par.57-62).

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions, requires retrospective application of the Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard for separate annual financial statements. Any adjustments required to annual financial statements as a result of initially applying the equity or proportionate consolidation method shall be recognised as an adjustment to the opening balance of accumulated surplus or deficit of the period in which the Standard is adopted. Comparative information need not be restated in these annual financial statements.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard for separate annual financial statements. Any adjustments required to annual financial statements as a result of initially applying the equity or proportionate consolidation method shall be recognised as an adjustment to the opening balance of accumulated surplus or deficit of the period in which the Standard is adopted. Comparative information need not be restated in these annual financial statements.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 9: Revenue from Exchange Transactions**

The definition of revenue in terms of GRAP 9 incorporates the concept of service potential. Revenue is the gross inflow of economic benefits or service potential when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

Entities may derive revenue from exchange or non-exchange transactions.

An exchange transaction is one in which the municipality receives resources or has liabilities extinguished, and directly gives approximately equal value to the other party in exchange.

Non-exchange revenue transaction is a transaction where an entity receives value from another entity without directly giving approximately equal value in exchange.

An entity recognises revenue when it is probable that economic benefits or service potential will flow to the municipality, and the municipality can measure the benefits reliably.

GRAP 9 clarifies that this Standard only applies to revenue from exchange transactions.

Other than terminology difference, no affect on initial adoption of Standard on GRAP 9.

Annual Financial Statements for the year ended 30 June 2010

### **Notes to the Annual Financial Statements**

### 2. New standards and interpretations (continued)

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 10: Financial Reporting in Hyperinflationary Economies**

GRAP 10 includes additional guidance as adopted from Financial Reporting in Hyperinflationary Economies (IFRIC 7) on Applying the Restatement Approach.

The initial application of GRAP 4 will have no impact on the annual financial statements.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

#### **GRAP 11: Construction Contracts**

The definition for "construction contract" was expanded by including a binding arrangement that do not take the form of a legal contract within the scope of the Standard.

Definition for "cost plus or cost based contract" has been expanded to include commercially-based contract.

The scope has been expanded to include cost based and non-commercial contracts.

Public entities need to review contracts to determine whether they fall within the scope of the Standard based on the above changes.

GRAP 11 incorporates the concept of service potential in the condition to determine whether the outcome of a construction contract can be estimated reliably. The requirement to recognise an expected deficit on a contract immediately when it becomes probable that contract costs will exceed total contract revenue applies only to contracts in which it is intended at the inception of the contract that contract costs are to be fully recovered from the parties to that contract (par.47).

Other than the above requirements, there is no other affect on initial adoption of GRAP 11.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard

The effective date of the standard is for years beginning on or after 01 April 2009.

Annual Financial Statements for the year ended 30 June 2010

### Notes to the Annual Financial Statements

### 2. New standards and interpretations (continued)

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

#### **GRAP 12: Inventories**

GRAP 12 includes the definition of current replacement costs as the cost the municipality would incur to acquire the asset on the reporting date. GRAP 12 also includes the principal of service potential associated with the item that will flow to the municipality as part of recognition criteria for inventories as well as the concept of goods purchased or produced for distribution at no charge or for a nominal consideration, which is specific to the public sector.

Initial measurement is required at cost (an exchange transaction) and where inventories are acquired at no cost or nominal consideration (non-exchange transaction), their cost shall be their fair value at acquisition date.

Subsequent measurement shall be at lower of cost and net realisable value except if inventories are held for:

- distribution at no charge or for a nominal charge, or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

If the above applies then subsequent measurement shall be at the lower of cost or current replacement cost.

The retail method of measurement of cost is excluded from GRAP 12.

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard. However, entities are not required to measure inventories in accordance with the requirements of the Standard for reporting periods beginning on or after a date within three years following the date of initial adoption of the Standard.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

#### **GRAP 13: Leases**

GRAP 13 incorporates additional guidance on the concept of substance and legal form of a transaction, to illustrate the difference between lease and other contracts and on operating lease incentives.

In certain circumstances, legislation may prohibit the entering into certain types of lease agreements. If the municipality has contravened these legislative requirements, the municipality is still required to apply the requirements of GRAP 13.

Other than the abovementioned requirements, there is no other impact on the initial adoption of GRAP13.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of the Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard. Where items have not been recognised as a result of transitional provisions under the Standard of GRAP on Property, Plant and Equipment, the recognition requirements of the Standard would not apply to such items until the transitional provision in that Standard expires.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard. Where items have not been recognised as a result of transitional provisions under the Standard of GRAP on Property, Plant and Equipment or the Standard of GRAP on Agriculture, the recognition requirements of the Standard would

Annual Financial Statements for the year ended 30 June 2010

### Notes to the Annual Financial Statements

### 2. New standards and interpretations (continued)

not apply to such items until the transitional provision in that Standard expires.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### GRAP 14: Events after the reporting date

An event, which could be favourable or unfavourable, that occurs between the reporting date and the date the annual financial statements are authorised for issue.

GRAP 14 requires the date of authorisation for issue is the date on which the annual financial statements have received approval from management to be issued to the executive authority or municipal council.

Two types of events can be identified:

- those that provide evidence of conditions that existed at the reporting date (adjusting events after the reporting date); and
- those that are indicative of conditions that arose after the reporting date (non-adjusting events after the reporting date).

An entity shall adjust the amounts recognised in its annual financial statements to reflect adjusting events after the reporting date.

An entity shall not adjust the amounts recognised in its annual financial statements to reflect non-adjusting events after the reporting date.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 16: Investment Property**

Investment property includes property held to earn rentals and/or for capital appreciation, rather than held to meet service delivery objectives, the production or supply of goods or services, or the sale of an asset in the ordinary course of an entity's operations.

GRAP 16 states that the use of property to provide housing as a social service does not qualify as investment property even though rentals are earned.

At initial recognition, investment property is measured at cost including transaction costs. However, where an entity acquires investment property through a non-exchange transaction (i.e. where it acquired the investment property for no or a nominal value), its cost is its fair value as at the date of acquisition.

The cost of self-constructed investment property is the cost at date of completion.

After initial recognition, entities can carry investment property at either the fair value (fair value model) or cost less accumulated depreciation and accumulated impairment (cost model).

An entity is required to disclose the fair value of investment property if the cost model is used. When an entity carries investment properties at fair value, the fair value needs to be determined at every reporting date. Gains or losses arising from changes in fair value are included in surplus or deficit for the period in which they arise.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Annual Financial Statements for the year ended 30 June 2010

### Notes to the Annual Financial Statements

### 2. New standards and interpretations (continued)

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard. However, entities are not required to measure investment properties in accordance with the requirements of the Standard for reporting periods beginning on or after a date within three years following the date of initial adoption of the Standard.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 17: Property, Plant and Equipment**

GRAP 17 does not require or prohibit the recognition of heritage assets but if an entity recognises heritage assets the municipality needs to comply with GRAP 17 disclosure requirements.

Additional commentary has been included in to clarify the applicability of infrastructure assets to be recognised in terms of GRAP 17.

Where an entity acquires an asset through a non-exchange transaction, i.e. for a nominal or no consideration, its cost is its fair value as at the date of acquisition.

The disclosure requirement for temporarily idle, fully depreciated property, plant and equipment and for property, plant and equipment that are retired from active use is required in GRAP 17 whereas IAS 16 only encourages this disclosure.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard. However, entities that applied the transitional provisions in the Standard of GAMAP on Property, Plant and Equipment may continue to take advantage of those transitional provisions until they expire.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard. However, entities that applied the transitional provisions in the Standard of GAMAP on Property, Plant and Equipment may continue to take advantage of those transitional provisions until they expire. Entities are also not required to measure classes of Property, Plant and Equipment in accordance with the requirements of the Standard for reporting periods beginning on or after a date within three years following the date of initial adoption of the Standard.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 19: Provisions, Contingent Liabilities and Contingent Assets**

GRAP 19 exclude from its scope those provisions and contingent liabilities arising from social benefits for which it does not receive consideration that is approximately equal to the value of goods and services provided directly in return from the recipients of those benefits.

For the purpose of GRAP 19, social benefits refers to goods, services and other benefits provided in the pursuit of the social policy objective of a government. This Standard includes guidance on the accounting of these social benefits.

Outflow of resources embodying service potential also needs to be considered in when assessing if a present obligation that arises from past events exists or not.

Annual Financial Statements for the year ended 30 June 2010

### Notes to the Annual Financial Statements

#### 2. New standards and interpretations (continued)

The Standard includes accounting for obligations to make additional contributions to a fund. This is similar to the requirements of IFRIC5 (AC438).

It further includes the accounting for the changes in existing decommissioning, restoration and similar liabilities. This is similar to the requirements of IFRIC1 (AC434).

GRAP 19 give specific guidance regarding restructuring by way of transfers that will take place under a government directive and will not involve binding agreements. An obligation exists only when there is a binding transfer agreement.

Additional disclosure for each class of provision regarding reductions in the carrying amounts of provisions that result from payments or other outflows of economic benefits or service potential made during the reporting period and reductions in the carrying amounts of provisions resulting from remeasurement of the estimated future outflow of economic benefits or service potential, or from settlement of the provisions without cost to the municipality.

If an external valuation is use to measure a provision the information relating to the valuation can usefully be disclosed.

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard. However, where items have not been recognised as a result of transitional provisions under the Standard on Property, Plant and Equipment, the recognition requirements of the Standard on Provisions, Contingent Liabilities and Contingent Assets would not apply to such items until the transitional provisions in that Standard expire.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires retrospective application of the Standard. However, where items have not been recognised as a result of transitional provisions under the Standard on Property, Plant and Equipment, the recognition requirements of the Standard on Provisions, Contingent Liabilities and Contingent Assets would not apply to such items until the transitional provisions in that Standard expire.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 100: Non-current Assets Held for Sale and Discontinued Operations**

GRAP 100 includes in its scope the reference to non-cash generating assets. It further includes definitions relevant to the understanding of the Standard e.g. "Non-cash-generating assets" are assets other than cash-generating assets and "value in use of a non-cash-generating asset" is the present value of the asset's remaining service potential.

GRAP 100 excludes from the description of a discontinued operation reference to a controlled entity acquired exclusively with a view to resale.

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires prospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires prospective application of the Standard. However, the Standard would not apply to those items that have not been recognised as a result of the transitional provisions under the Standard of Property, Plant and Equipment until the transitional provision in that Standard expires.

Directive 4 - Transitional provisions for medium and low capacity municipalities requires prospective application of the Standard. However, the Standard would not apply to those items that have not been recognised as a result of the transitional provisions under the Standards of GRAP on Inventories, Investment Property, Property, Plant and Equipment, Agriculture and Intangible Assets until the transitional provision in that Standard expires.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

Annual Financial Statements for the year ended 30 June 2010

### **Notes to the Annual Financial Statements**

### 2. New standards and interpretations (continued)

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 101: Agriculture**

GRAP 101 excludes guidance on accounting for non-exchange revenue from government grants related to a biological asset as GRAP 23 on Revenue from Non-Exchange Transactions will provide such guidance.

Recognition requirement includes the concept of the probable flow of service potential.

Biological assets acquired at no or for a nominal value shall be measured on initial recognition and at each reporting date at its fair value less estimated point-of-sale costs.

Additional disclosure is required of biological assets for which the municipality's use or capacity to sell is subject to restrictions imposed by regulations that have a significant impact on their total fair value less estimated point-of-sale costs.

In the reconciliation of changes in the carrying amount of biological assets between the beginning and the end of the current period it is also required to disclose increases or decreases due to transfers.

The following Directives also need to be considered:

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires any adjustments required to the previous carrying amounts of assets and net assets shall be recognised as an adjustment to the opening balance of accumulated surplus or deficit in the period that the Standard initially adopted. Comparative information is not required to be restated on initial adoption of this Standard.

Directive 4 - Transitional provisions for medium and low capacity requires any adjustments required to the previous carrying amounts of assets and net assets shall be recognised as an adjustment to the opening balance of accumulated surplus or deficit in the period that the Standard is initially adopted. Comparative information is not required to be restated. Entities are not required to recognise biological assets and/or agricultural produce for reporting periods beginning on or after a date within three years following the date of initial adoption of this Standard.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

### **GRAP 102: Intangible Assets**

GRAP 102 excludes guidance on accounting for intangible assets acquired as part of an entity combination and in-process research and development costs acquired in an entity combination.

Recognition requirement includes the concept of the probable flow of service potential.

GRAP 102 distinguishes between impairment loss of cash generating and non-cash-generating assets.

Intangible assets acquired at no or for a nominal cost shall be measured on acquisition date at its fair value.

In GRAP 102 the identifiability criterion in the definition of an intangible asset has been expanded to include contractual rights arising from binding arrangements, and to exclude rights granted by statute.

Additional guidance included in GRAP 102 to explain that distinction should be made between assets associated with the item of property, plant and equipment and the intangible asset.

Guidance on web site costs has been included in GRAP 102 from SIC Interpretation 32 Intangible Assets – Web Site Costs.

Guidance on intangible assets that may be acquired in exchange for non-monetary assets, where the exchange transaction

Annual Financial Statements for the year ended 30 June 2010

#### Notes to the Annual Financial Statements

#### 2. New standards and interpretations (continued)

lacks commercial substance has not been included in GRAP 102 as guidance to be included in GRAP 23.

GRAP 102 does not state "gains shall not be classified as revenue" as GRAP term "income" has a broader meaning than the term "revenue".

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions requires retrospective application of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities requires retrospective application of the Standard. Where entities have, on initial adoption of the Standard, accumulated and retained sufficient information about costs and the future economic benefits or service potential related to intangible assets that may have been expensed previously, those intangible assets should be recognised in accordance with the Standard.

Directive 4 - Transitional provisions for medium and low capacity requires retrospective application of the Standard. Where entities have, on initial adoption of the Standard, accumulated and retained sufficient information about costs and the future economic benefits or service potential related to intangible assets that may have been expensed previously, those intangible assets should be recognised in accordance with the Standard. Entities are not required to measure intangible assets for reporting periods beginning on or after a date within three years following the date of initial adoption of the Standard of GRAP on Intangible Assets.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

#### IPSAS 21: Impairment of Non Cash-Generating Assets

The method of measurement of value in use of a non-cash-generating asset under this Standard is different to that applied to a cash generating asset.

Asset should be measured by reference to the present value of the remaining service potential of the asset.

Determining value in use (present value of remaining service potential) of a non-cash-generating asset, may be the depreciated replacement cost approach, restoration cost approach and service units approach.

This Standard does not require entities to apply an impairment test to property, plant and equipment carried at revalued amounts.

This Standard does not include a decrease in market value significantly greater than would be expected as a result of the passage of time or normal use as a minimum indication of impairment. This indication is included as an additional indication that impairment may exist.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

#### **IPSAS 20: Related Party Disclosure**

IPSAS 20 specifically excludes any consideration provided to key management personnel solely as a reimbursement for expenditure incurred by those individuals for the benefit of the reporting entity.

The effective date of the standard is for years beginning on or after 01 April 2009.

The municipality has adopted the standard for the first time in the 2010 annual financial statements.

The impact of the standard is set out in note Changes in Accounting Policy.

#### **GRAP 25: Employee benefits**

Annual Financial Statements for the year ended 30 June 2010

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

The objective of GRAP25 is to prescribe the accounting and disclosure for employee benefits. The Standard requires an municipality to recognise:

- a liability when an employee has provided service in exchange for employee benefits to be paid in the future; and
- an expense when an municipality consumes the economic benefits or service potential arising from service provided by an employee in exchange for employee benefits.

GRAP25 must be applied by an employer in accounting for all employee benefits, except share based payment transactions.

GRAP25 defines, amongst others, the following:

- Employee benefits as all forms of consideration given by an municipality in exchange for service rendered by employees;
- Defined contribution plans as post-employment benefit plans under which an municipality pays fixed
  contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further
  contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service
  in the current and prior periods:
- Defined benefit plans as post-employment benefit plans other than defined contribution plans;
- Multi-employer plans as defined contribution plans (other than state plans and composite social security programmes) or defined benefit plans (other than state plans) that:
  - pool the assets contributed by various entities that are not under common control; and
  - use those assets to provide benefits to employees of more than one entity, on the basis that contribution and benefit levels are determined without regard to the identity of the municipality that employes the employees concerned:
- Other long-term employee benefits as employee benefits (other than post-employment benefits and termination benefits) that is not due to be settled within twelve months after the end of the period in which the employees render the related service;
- Post-employment benefits as employee benefits (other than termination benefits) which are payable after the completion of employment;
- Post-employment benefit plans as formal or informal arrangements under which an municipality provides postemployment benefits for one or more employees;
- Short-term employee benefits as employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service;
- State plans as plans other than composite social security programmes established by legislation which operate as if they are multi-employer plans for all entities in economic categories laid down in legislation;
- Termination benefits as employee benefits payable as a result of either:
  - an entity's decision to terminate an employee's employment before the normal retirement date; or
  - an employee's decision to accept voluntary redundancy in exchange for those benefits;
- Vested employee benefits as employee benefits that are not conditional on future employment.

The standard states the recognition, measurement and disclosure requirements of:

- Short-term employee benefits;
  - All short-term employee benefits;
  - Short-term compensated absences;
  - Bonus, incentive and performance related payments;
- Post-employment benefits: Defined contribution plans;
- Other long-term employee benefits;
- Termination benefits.

The standard states Post-employment benefits: Distinction between defined contribution plans and defined benefit plans:

- Multi-employer plans;
- Defined benefit plans where the participating entities are under common control;
- State plans:
- Composite social security programmes;
- Insured benefits.

The standard states, for Post-employment benefits: Defined benefit plans, the following requirements:

- Recognition and measurement;
- Presentation;
- Disclosure:
- Accounting for the constructive obligation;

Annual Financial Statements for the year ended 30 June 2010

### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

- Statement of financial position;
- Asset recognition ceiling;
- Asset recognition ceiling: When a minimum funding requirement may give rise to a liability;
- Statement of financial performance.

The standard prescribes recognition and measurement for:

- Present value of defined benefit obligations and current service cost:
  - Actuarial valuation method;
  - Attributing benefits to periods of service;
  - Actuarial assumptions;
  - Actuarial assumptions: Discount rate;
  - Actuarial assumptions: Salaries, benefits and medical costs;
  - Actuarial gains and losses;
  - Past service cost.
- Plan assets:
  - Fair value of plan assets;
  - Reimbursements:
  - Return on plan assets.

The standard also deals with Entity combinations and Curtailments and settlements.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2011.

The municipality expects to adopt the standard for the first time in the 2012 annual financial statements.

The adoption of this standard is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

#### **GRAP 104: Financial Instruments**

The standard prescribes recognition, measurement, presentation and disclosure requirements for financial instruments. Financial instruments are defined as those contracts that results in a financial asset in one municipality and a financial liability or residual interest in another municipality. A key distinguishing factor between financial assets and financial liabilities and other assets and liabilities, is that they are settled in cash or by exchanging financial instruments rather than through the provision of goods or services.

One of the key considerations in initially recognising financial instruments is the distinction, by the issuers of those instruments, between financial assets, financial liabilities and residual interests. Financial assets and financial liabilities are distinguished from residual interests because they involve a contractual right or obligation to receive or pay cash or another financial instrument. Residual interests entitle an municipality to a portion of another municipality's net assets in the event of liquidation and, to dividends or similar distributions paid at management's discretion.

In determining whether a financial instrument is a financial asset, financial liability or a residual interest, an municipality considers the substance of the contract and not just the legal form.

Where a single instrument contains both a liability and a residual interest component, the issuer allocates the instrument into its component parts. The issuer recognises the liability component at its fair value and recognises the residual interest as the difference between the carrying amount of the instrument and the fair value of the liability component. No gain or loss is recognised by separating the instrument into its component parts.

Financial assets and financial liabilities are initially recognised at fair value. Where an municipality subsequently measures financial assets and financial liabilities at amortised cost or cost, transactions costs are included in the cost of the asset or liability.

The transaction price usually equals the fair value at initial recognition, except in certain circumstances, for example, where interest free credit is granted or where credit is granted at a below market rate of interest.

Annual Financial Statements for the year ended 30 June 2010

#### Notes to the Annual Financial Statements

#### 2. New standards and interpretations (continued)

Concessionary loans are loans either received by or granted to another municipality on concessionary terms, e.g. at low interest rates and flexible repayment terms. On initial recognition, the fair value of a concessionary loan is the present value of the agreed contractual cash flows, discounted using a market related rate of interest for a similar transaction. The difference between the proceeds either received or paid and the present value of the contractual cash flows is accounted for as non-exchange revenue by the recipient of a concessionary loan in accordance with Standard of GRAP on Revenue from Non-exchange Revenue Transactions (Taxes and Transfers), and using the Framework for the Preparation and Presentation of Financial Statements (usually as an expense) by the grantor of the loan.

Financial assets and financial liabilities are subsequently measured either at fair value or, amortised cost or cost. An municipality measures a financial instrument at fair value if it is:

- a derivative;
- a combined instrument designated at fair value, i.e. an instrument that includes a derivative and a non-derivative host contract;
- · held-for-trading;
- a non-derivative instrument with fixed or determinable payments that is designated at initial recognition to be measured at fair value:
- an investment in a residual interest for which fair value can be measured reliably; and
- other instruments that do not meet the definition of financial instruments at amortised cost or cost.

Derivatives are measured at fair value. Combined instruments that include a derivative and non-derivative host contract are accounted for as follows:

- Where an embedded derivative is included in a host contract which is a financial instrument within the scope of
  this Standard, an entity can designate the entire contract to be measured at fair value or, it can account for the
  host contract and embedded derivative separately using GRAP 104. An municipality is however required to
  measure the entire instrument at fair value if the fair value of the derivative cannot be measured reliably.
- Where the host contract is not a financial instrument within the scope of this Standard, the host contract and embedded derivative are accounted for separately using GRAP 104 and the relevant Standard of GRAP.

Financial assets and financial liabilities that are non-derivative instruments with fixed or determinable payments, for example deposits with banks, receivables and payables, are measured at amortised cost. At initial recognition, an municipality can however designate such an instrument to be measured at fair value.

An municipality can only measure investments in residual interests at cost where the fair value of the interest cannot be determined reliably.

Once an municipality has classified a financial asset or a financial liability either at fair value or amortised cost or cost, it is only allowed to reclassify such instruments in limited instances.

An entity derecognises a financial asset, or the specifically identified cash flows of an asset, when:

- the cash flows from the asset expire, are settled or waived;
- significant risks and rewards are transferred to another party; or
- despite having retained significant risks and rewards, an municipality has transferred control of the asset to another municipality.

An municipality derecognises a financial liability when the obligation is extinguished. Exchanges of debt instruments between a borrower and a lender are treated as the extinguishment of an existing liability and the recognition of a new financial liability. Where an municipality modifies the term of an existing financial liability, it is also treated as the extinguishment of an existing liability and the recognition of a new liability.

An municipality cannot offset financial assets and financial liabilities in the statement of financial position unless a legal right of set-off exists, and the parties intend to settle on a net basis.

GRAP 104 requires extensive disclosures on the significance of financial instruments for an municipality's statement of financial position and statement of financial performance, as well as the nature and extent of the risks that an municipality is exposed to as a result of its annual financial statements. Some disclosures, for example the disclosure of fair values for instruments measured at amortised cost or cost and the preparation of a sensitivity analysis, are encouraged rather than required.

GRAP 104 does not prescribe principles for hedge accounting. An municipality is permitted to apply hedge accounting, as long as the principles in IAS 39 are applied.

Annual Financial Statements for the year ended 30 June 2010

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2011.

The municipality expects to adopt the standard for the first time in the 2012 annual financial statements.

The adoption of this amendment is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

#### 2.2 Standards and Interpretations early adopted

The municipality has not chosen to early adopt any standards and interpretations.

#### 2.3 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2010 or later periods:

#### **GRAP 18: Segment Reporting**

Segments are identified by the way in which information is reported to management, both for purposes of assessing performance and making decisions about how future resources will be allocated to the various activities undertaken by the municipality. The major classifications of activities identified in budget documentation will usually reflect the segments for which an entity reports information to management.

Segment information is either presented based on service or geographical segments. Service segments relate to a distinguishable component of an entity that provides specific outputs or achieves particular operating objectives that are in line with the municipality's overall mission. Geographical segments relate to specific outputs generated, or particular objectives achieved, by an entity within a particular region.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions, states that no comparative segment information need to be presented on initial adoption of this Standard.

Directive 3 - Transitional provisions for high capacity municipalities states that no comparative segment information need to be presented on initial adoption of the Standard. Where items have no been recognised as a result of transitional provisions under the Standard of GRAP on Property, Plant and Equipment, recognition requirements of this Standard would not apply to such items until the transitional provision in that Standard expires.

Directive 4 – Transitional provisions for medium and low capacity municipalities states that no comparative segment information need to be presented on initial adoption of the Standard. Where items have not been recognised as a result of transitional provisions un the Standard of GRAP on Property, Plant and Equipment and the Standard of GRAP on Agriculture, the recognition requirements of the Standard would not apply to such items until the transitional provision in that standard expires.

The effective date of the standard is for years beginning on or after 01 April 2011.

The municipality expects to adopt the standard for the first time in the 2012 annual financial statements.

The adoption of this standard is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

#### **GRAP 23: Revenue from Non-exchange Transactions**

Revenue from non-exchange transactions arises when an entity receives value from another entity without directly giving

Annual Financial Statements for the year ended 30 June 2010

#### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

approximately equal value in exchange. An asset acquired through a non-exchange transaction shall initially be measured at its fair value as at the date of acquisition.

This revenue will be measured at the amount of increase in net assets recognised by the municipality.

An inflow of resources from a non-exchange transaction recognised as an asset shall be recognised as revenue, except to the extent that a liability is recognised for the same inflow. As an entity satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it will reduce the carrying amount of the liability recognised as recognise an amount equal to that reduction.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2010.

The municipality expects to adopt the standard for the first time in the 2011 annual financial statements.

The adoption of this standard is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

#### **GRAP 24: Presentation of Budget Information in the Financial Statements**

Subject to the requirements of paragraph .19, an entity shall present a comparison of the budget amounts for which it is held publicly accountable and actual amounts either as a separate additional financial statement or as additional budget columns in the financial statements currently presented in accordance with Standards of GRAP. The comparison of budget and actual amounts shall present separately for each level of legislative oversight:

- the approved and final budget amounts;
- the actual amounts on a comparable basis; and
- by way of note disclosure, an explanation of material differences between the budget for which the municipality is held publicly accountable and actual amounts, unless such explanation is included in other public documents issued in conjunction with the financial statements, and a cross reference to those documents is made in the notes.

Where an entity prepares its budget and annual financial statements on a comparable basis, it includes the comparison as an additional column in the primary annual financial statements. Where the budget and annual financial statements are not prepared on a comparable basis, a separate statement is prepared called the 'Statement of Comparison of Budget and Actual Amounts'. This statement compares the budget amounts with the amounts in the annual financial statements adjusted to be comparable to the budget.

A comparable basis means that the budget and annual financial statements:

- are prepared using the same basis of accounting i.e. either cash or accrual;
- include the same activities and entities:
- · use the same classification system; and
- are prepared for the same period.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2010.

The municipality expects to adopt the standard for the first time in the 2011 annual financial statements.

The adoption of this standard is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

#### **GRAP 103: Heritage Assets**

Grap 103 defines heritage assets as assets which have a cultural, environmental, historical, natural, scientific, technological or artistic significance and are held indefinitely for the benefit of present and future generations.

Annual Financial Statements for the year ended 30 June 2010

#### Notes to the Annual Financial Statements

#### 2. New standards and interpretations (continued)

Certain heritage assets are described as inalienable items thus assets which are retained indefinitely and cannot be disposed of without consent as required by law or otherwise.

A heritage asset should be recognised as an asset only if:

- it is probable that future economic benefits or service potential associated with the asset will to the municipality;
   and
- the cost of fair value of the asset can be measured reliably.

The standard required judgment in applying the initial recognition criteria to the specific circumstances surrounding the entity and the assets.

Grap 103 states that a heritage asset should be measured at its cost unless it is acquired through a non-exchange transaction which should then be measured at its fair value as at the date of acquisition.

In terms of the standard, an entity has a choice between the cost and revaluation model as accounting policy for subsequent recognition and should apply the chosen policy to an entire class of heritage assets.

The cost model requires a class of heritage assets to be carried at its cost less any accumulated impairment losses.

The revaluation model required a class of heritage assets to be carried at its fair value at the date of the revaluation less any subsequent impairment losses. The standard also states that a restriction on the disposal of a heritage asset does not preclude the entity from determining the fair value.

Grap 103 prescribes that when determining the fair value of a heritage asset that has more than one purpose, the fair value should reflect both the asset's heritage value and the value obtained from its use in the production or supply of goods or services or for administrative purposes.

If a heritage asset's carrying amount is increased as a result of a revaluation, the increase should be credited directly to a revaluation surplus. However, the increase should be recognised in surplus or deficit to the extent that it reverses a revaluation decrease of the same heritage asset previously recognised in surplus or deficit. If a heritage asset's carrying amount is decreased as a result of a revaluation, the decrease should be recognised in surplus or deficit. However, the decrease should be debited directly to a revaluation surplus to the extent of any credit balance existing in the revaluation surplus in respect of that heritage asset.

Grap 103 states that a heritage asset should not be depreciated but an entity should assess at each reporting date whether there is an indication that it may be impaired.

In terms of the standard, compensation from third parties for heritage assets that have been impaired, lost or given up, should be included in surplus or deficit when the compensation becomes receivable.

For a transfer from heritage assets carried at a revalued amount to property, plant and equipment, investment property, inventories or intangible assets, the asset's deemed cost for subsequent accounting should be its revalued amount at the date of transfer. The entity should treat any difference at that date between the carrying amount of the heritage asset and its fair value in the same way as a revaluation in accordance with this Standard. If an item of property, plant and equipment or an intangible asset carried at a revalued amount, or investment property carried at fair value is reclassified as a heritage asset carried at a revalued amount, the entity applies the applicable Standard of GRAP to that asset up to the date of change. The entity treats any difference at that date between the carrying amount of the asset and its fair value in accordance with the applicable Standard of GRAP relating to that asset. For a transfer from investment property carried at fair value, or inventories to heritage assets at a revalued amount, any difference between the fair value of the asset at that date and its previous carrying amount should be recognised in surplus or deficit.

The carrying amount of a heritage asset should be derecognised:

- on disposal, or
- when no future economic benefits or service potential are expected from its use or disposal.

The gain or loss arising from the derecognition of a heritage asset should be determined as the difference between the net disposal proceeds, if any, and the carrying amount of the heritage asset. Such difference is recognised in surplus or deficit when the heritage asset is derecognised.

The effective date of the standard is for years beginning on or after 01 April 2010.

# **Notes to the Annual Financial Statements**

#### New standards and interpretations (continued)

The municipality expects to adopt the standard for the first time in the 2011 annual financial statements.

The adoption of this standard is not expected to impact on the results of the municipality, but may result in more disclosure than is currently provided in the annual financial statements.

Annual Financial Statements for the year ended 30 June 2010

### **Notes to the Annual Financial Statements**

#### 2. New standards and interpretations (continued)

#### IGRAP 1: Interpretation of GRAP: Applying the Probability Test on Initial Recognition of Exchange Revenue

An entity assesses the probability of each transaction on an individual basis when it occurs. Entities shall not assess the probability on an overall level based on the payment history of recipients of the service in general when the probability of revenue is assessed at initial recognition.

The full amount of revenue will be recognised at initial recognition. Assessing impairment is an event that takes place subsequently to initial recognition. Such impairment is an expense. Revenue is not reduced by this expense.

The effective date of the interpretation is for years beginning on or after 01 April 2010.

The municipality expects to adopt the interpretation for the first time in the 2011 annual financial statements.

The aggregate impact of the initial application of the statements and interpretations on the municipality's annual financial statements is expected to be as follows:

### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
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#### Property, plant and equipment

		2010		2009		
	Cost / Valuation	Accumulated ( depreciation	Carrying value	Cost / Valuation	Accumulated ( depreciation	Carrying value
Land	28 000 000	-	28 000 000	28 000 000	-	28 000 000
Plant and machinery	1 622 869	(910 352)	712 517	1 643 092	(710 869)	932 223
Furniture and fixtures	1 962 614	(837 237)	1 125 377	2 026 584	(648 282)	1 378 302
Motor vehicles	2 984 196	(1 852 724)	1 131 472	2 769 320	(1 474 969)	1 294 351
Office equipment	2 210 204	(2 173 765)	36 439	2 221 619	(1 208 737)	1 012 882
IT equipment	5 410 680	(1 340 604)	4 070 076	1 292 647	(726 173)	566 474
Infrastructure	257 984 005	(12 670 073)	245 313 932	224 348 587	(8 305 948)	216 042 639
Community	20 535 494	(1 459 738)	19 075 756	20 535 494	(1 038 377)	19 497 117
Total	320 710 062	(21 244 493)	299 465 569	282 837 343	(14 113 355)	268 723 988

#### Reconciliation of property, plant and equipment - 2010

	Opening balance	Additions	Disposals	Depreciation	Total
Land	28 000 000	-	-	-	28 000 000
Plant and machinery	932 223	_	(20 224)	(199 482)	712 517
Furniture and fixtures	1 378 302	-	(63 970)	(188 955)	1 125 377
Motor vehicles	1 294 351	214 876	-	(377 755)	1 131 472
Office equipment	1 012 882	-	(11 414)	(965 029)	36 439
IT equipment	566 474	4 118 033	-	(614 431)	4 070 076
Infrastructure	216 042 639	34 271 824	(636 406)	(4 364 125)	245 313 932
Community	19 497 117	-	-	(421 361)	19 075 756
	268 723 988	38 604 733	(732 014)	(7 131 138)	299 465 569

#### Reconciliation of property, plant and equipment - 2009

	Opening balance	Additions	Depreciation	Total
Land	15 763 000	12 237 000	-	28 000 000
Plant and machinery	1 007 030	79 334	(154 141)	932 223
Furniture and fixtures	1 463 233	110 841	(195 772)	1 378 302
Motor vehicles	1 258 241	389 273	(353 163)	1 294 351
Office equipment	297 458	1 662 960	(947 536)	1 012 882
IT equipment	560 704	356 062	(350 292)	566 474
Infrastructure	199 023 288	21 200 642	(4 181 291)	216 042 639
Community	12 023 834	7 894 645	(421 362)	19 497 117
	231 396 788	43 930 757	(6 603 557)	268 723 988

#### **Details of properties**

A list of properties can be obtained from the register from the municipality.

Annual Financial Statements for the year ended 30 June 2010

#### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
riquies ili Raliu	2010	2009

#### 3. Property, plant and equipment (continued)

#### **Transitional provisions**

#### Property, plant and equipment recognised at provisional amounts

In accordance with the transitional provisions as per Directive 4 of the GRAP Reporting Framework, as disclosed in note, certain property, plant and equipment with a carrying value of R - (2009: R -) was recognised at provisional amounts. Carrying amounts of property, plant and equipment carried at provisional amounts are as follows:

#### Due to initial adoption of GRAP 17

 Tangible fixed assets
 7 075 880
 5 184 231

 Infrastructure assets
 292 389 687
 263 539 756

Steps taken to establish the values of property, plant and equipment recognised at provisional amounts due to the initial adoption of GRAP 17, is as follows:

The municiplaity will use the services of an accredible service provider which will assist in determining the valuation of the Property, plan and equipment.

The date at which full compliance with GRAP 17 is expected, is 30 June 2012.

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

#### 4. Trade and other receivables from exchange transactions

	311 579 045	321 056 825
Sekhukhune District Municipality	298 704 232	308 090 979
Sundry Debtors	12 874 813	12 965 846

#### Other receivables from non-exchange transactions past due but not impaired

Trade and other receivables which are less than 3 months past due are not considered to be impaired. At 30 June 2010, R 346 573 973 (2009: R 346 573 973) were past due but not impaired.

The carrying amount of trade and other receivables are denominated in the following currencies:

Rand 359 448 786 12 965 846

### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
5. Consumer debtors		
Gross balances		
Rates	29 079 121	33 406 318
Water	-	5 708 590
Sewerage	1 417 346	1 389 651
Refuse	9 025 563	5 671 302
Other - (Interest and other major items)	6 433 637	-
	45 955 667	46 175 861
Less: Provision for debt impairment		
Rates	(10 486 944)	(10 486 944)
Water	(10 100 011)	(1 938 134)
Sewerage	(471 803)	(471 803
Refuse	(3 610 178)	(1 925 474
	(14 568 925)	(14 822 355)
N. Abada and		
Net balance	10 500 177	22 040 274
Rates Water	18 592 177	22 919 374 3 770 456
Sewerage	945 543	917 848
Refuse	5 415 385	3 745 827
Other - (Interest and other major items)	6 433 637	3 7 43 027
Cher (mercet and cher major terms)	31 386 742	31 353 505
	-	
Summary of debtors by customer classification		
Reconciliation of debt impairment provision		
Balance at beginning of the year	(14 822 355)	_
Contributions to provision	(11022 000)	(14 822 355)
Reversal of provision	253 430	-
	(14 568 925)	(14 822 355)

#### Consumer debtors impaired

As of 30 June 2010, consumer debtors of R 65 567 151 (2009: R 54 378 837) were impaired and provided for.

The amount of the provision was R 253 430 as of 30 June 2010 (2009: R -).

Figures in Rand			2010	2009
6. Cash and cash equivalents				
Cash and cash equivalents consist of:				
Cash on hand			4 000	4 000
Bank balances			- (0.450.000)	2 233 184
Bank overdraft			(2 459 206) (2 455 206)	2 237 184
			(2 433 200)	2 237 10-
Current assets			4 000	2 237 184
Current liabilities			(2 459 206)	
			(2 455 206)	2 237 184
The municipality had the following bank accounts				
Account number / description	Bank statem	ent balances	Cash book	balances
, , , , , , , , , , , , , , , , , , ,	30 June 2010			
FNB: Burgersfort - 56550022466 - Cheque	2 341 288	6 308 229	(6 902 350)	(2 324 599
FNB Business Money Markket	2 644 284	2 166 661	2 644 284	2 166 66
FNB Call Account - 62027510818	1 721 318	1 329 449	1 721 318	1 329 449
FNB Call Account - 61655000887	68 766	690 172	68 766	690 172
FNB Call account - 62062370699	8 777	371 502	8 777	371 502
Total	6 784 433	10 866 013	(2 459 205)	2 233 185
7. Other financial liabilities				
Held at amortised cost				
Development Deals of Courth Africa			16 598 015	15 519 127
			10 000 010	13 313 121
The loan is unsecured, bears interest at a fixed rate of 5.00%	per annum and is		10 000 010	13 313 121
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.	per annum and is			
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa	•		2 146 268	
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments. Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 16.2%	•			
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.	•		2 146 268	2 347 554
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa	per annum and is			2 347 554
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 15.26%	per annum and is		2 146 268	2 347 554
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 15.26%	per annum and is	i	2 146 268 615 199	2 347 554 968 981
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa  The loan is unsecured, bears interest at a fixed rate of 15.26%	per annum and is		2 146 268	2 347 554 968 981 18 835 662
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 15.26% repayable in half yearly instalments.	per annum and is		2 146 268 615 199	2 347 554 968 981
Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments. Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments. Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 15.26% repayable in half yearly instalments.  Refer to appendix A for more details on the loans.  Non-current liabilities	per annum and is		2 146 268 615 199	2 347 554 968 981
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 15.26% repayable in half yearly instalments.  Refer to appendix A for more details on the loans.	per annum and is		2 146 268 615 199	2 347 554 968 981
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 15.26% repayable in half yearly instalments.  Refer to appendix A for more details on the loans.  Non-current liabilities At amortised cost	per annum and is		2 146 268 615 199 <b>19 359 482</b>	2 347 554 968 984 18 835 662
The loan is unsecured, bears interest at a fixed rate of 5.00% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 16.2% repayable in half yearly instalments.  Development Bank of South Africa The loan is unsecured, bears interest at a fixed rate of 15.26% repayable in half yearly instalments.  Refer to appendix A for more details on the loans.  Non-current liabilities	per annum and is		2 146 268 615 199 <b>19 359 482</b>	2 347 554 968 981 18 835 662

#### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
8. Finance lease obligation		
Minimum lease payments due		
- within one year	2 276 671	2 855 126
- in second to fifth year inclusive	3 492 678	1 945 336
	5 769 349	4 800 462
less: future finance charges	(874 341)	(893 256)
Present value of minimum lease payments	4 895 008	3 907 206
Present value of minimum lease payments due		
- within one year	1 729 392	720 721
- in second to fifth year inclusive	3 165 616	3 186 485
	4 895 008	3 907 206

The average lease term was 4-6 years and the average effective borrowing rate was linked to the prime lending rate.

Interest rates are linked to prime at the contract date. All leases have fixed repayments and no arrangements have been entered into for contingent rent.

The municipality's obligations under finance leases are secured by the lessor's charge over the leased assets. Refer note 3.

#### Unspent conditional grants and receipts

Unspent conditional grants and receipts comprises of:

Unspent conditional grants and receipts		
Transport Grant	3 000 000	-
Goverment grant	326 250	(1)
	3 326 250	(1)
Movement during the year		
Balance at the beginning of the year	(1)	-
Additions during the year	3 326 251	(1)
	3 326 250	(1)

The nature and extent of government grants recognised in the annual financial statements and an indication of other forms of government assistance from which the municipality has directly benefited; and

Unfulfilled conditions and other contingencies attaching to government assistance that has been recognised.

See note 18 for reconciliation of grants from Provincial Government.

These amounts are invested in a ring-fenced investment until utilised.

### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
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#### 10. Provisions

#### Reconciliation of provisions - 2010

	Opening Balance	Additions	Total
Provision for performance bonusses	791 219	30 284	821 503
Reconciliation of provisions - 2009			

	Opening Balance	Total
Provision for performance bonusses	791 219	791 219

#### **Transitional provisions**

#### Provisions recognised at provisional amounts

In accordance with the transitional provisions as per Directive 4 of the GRAP Reporting Framework, as disclosed in note 10, certain provisions with a carrying value of R 791 219 (2009: R 791 219) was recognised at provisional amounts.

#### 11. Trade and other payables from exchange transactions

Trade payables	12 636 150	33 246 251
Accrued leave pay	7 200 800	7 356 857
	19 836 950	40 603 108
The carrying amount of loans to and from shareholders are denominated in the following curr	encies:	
Rand	26 017 661	38 393 850
12. VAT payable		
VAT	2 779 582	1 796 824
13. Consumer deposits		
Water	884 971	772 032

Government grants & subsidies

### **Notes to the Annual Financial Statements**

Figures in Rand		2010	2009
14. Financial liabilities by category			
The accounting policies for financial instruments have been applied to the lir	ne items below:		
2010	ic items below.		
2010	Financial liabilities at amortised cost	Fair value through surplus or deficit - designated	Total
Other financial liabilities Trade and other payables	19 359 478	- 26 017 661	19 359 478 26 017 661
Bank overdraft	6 902 350	-	6 902 350
	26 261 828	26 017 661	52 279 489
2009			
	Financial liabilities at amortised cost	Fair value through surplus or deficit - designated	Total
Other financial liabilities	18 835 662	38 393 850	18 835 662 38 393 850
Trade and other payables Bank overdraft	2 324 599	-	2 324 599
	21 160 261	38 393 850	59 554 111
15. Revenue			
Property rates Property rates – Penalties imposed and collection charges Service charges Fines Licences and permits Government grants & subsidies		36 896 170 1 566 697 5 703 543 1 697 117 6 371 947 118 885 082	34 374 403 3 223 066 16 154 699 654 565 5 779 629 87 675 054
	-	171 120 556	147 861 416
The amount included in revenue arising from exchanges of goods or so	ervices		
are as follows: Service charges		5 703 543	16 154 699
Licences and permits		6 371 947	5 779 629
		12 075 490	21 934 328
The amount included in revenue arising from non-exchange transactio follows:	ns is as		
Property rates  Property rates – Penalties imposed and collection charges		36 896 170 1 566 697	34 374 403 3 223 066
Fines  Covernment grants & subsidies		1 697 117	654 565

654 565 87 675 054

125 927 088

118 885 082

159 045 066

### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
16. Property rates		
Rates received		
Residential	36 896 170	34 374 403
	36 896 170	34 374 403
Property rates - penalties imposed and collection charges	1 566 697	3 223 066
	38 462 867	37 597 469
Valuations		
Residential	1 176 803 011	1 176 803 011
Government	365 817 900	365 817 900
Commercial	677 771 001	677 771 001
Municipal	32 788 400	32 788 400
Agriculture	965 836 004	965 834 004
Mining	438 000 000	438 000 000
Exempted	38 187 000	38 187 000
	3 695 203 316	3 695 201 316

Valuations on land and buildings are performed every 4 years. The last general valuation came into effect on 1 July 2007. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

The new general valuation will be implemented on 01 July 2010.

#### 17. Service charges

	5 703 543	16 154 699
Refuse removal	5 703 543	4 625 384
Sewerage and sanitation charges	-	1 663 008
Sale of water	-	9 866 307

Figures in Rand	2010	2009
18. Government grants and subsidies		
Equitable share	77 560 582	57 481 429
Municipal Infrastructure Grant	27 200 000	21 243 000
Municipal Infrastructure Grant  Municipal Systems Improvement Program Grant	735 000	735 000
Distric Grant	913 500	815 625
Electrification Grant	11 726 000	6 900 000
Financial Management Grant	750 000	500 000
- mandai wanagement Grant	118 885 082	87 675 054
Envitable Obers	110 000 002	
Equitable Share  In terms of the Constitution, this grant is used to subsidise the provision of basic services to inc	ligant community	mombors
Municipal Infrastructure Grant	ingerit community	nembers.
Current-year receipts	27 200 000	21 243 000
Conditions met - transferred to revenue	(27 200 000)	(21 243 000
	-	
All the conditions were met.		
Financial Management Grant		
Current-year receipts	750 000	500 000
Conditions met - transferred to revenue	(750 000)	(500 000
All conditions to the FMG Grant were met during the year.	<del>-</del> _	-
Municipal Systems Improvement Program Grant		
Current-year receipts	735 000	735 000
Conditions met - transferred to revenue	(735 000)	(735 000
	-	-
All conditions to the Municipal Systems Improvement Program Grant were met during the year.		
Electrification Grant		
Current-year receipts	11 726 000	6 900 000
Conditions met - transferred to revenue	(11 726 000)	(6 900 000
	-	-
All the conditions were met.		
Transport Grant		
Current-year receipts	3 000 000	
Conditions still to be met - remain liabilities (see note 9)		
Distric Grant		
Balance unspent at beginning of year Current-year receipts	(1) 913 500	- 815 625

Figures in Rand	2010	2009
18. Government grants and subsidies (continued)		
Conditions met - transferred to revenue	(587 249)	(815 626)
	326 250	(1)
Conditions still to be met - remain liabilities (see note 9)		
19. Other revenue		
	50.400	407.007
Fees earned Commissions received	52 123 1 257 321	127 967
Rental income - third party	302 300	152 311
Other income	979 471	3 802 734
DBSA Grant	135 439	-
	2 726 654	4 083 012
The amount included in other revenue arising from exchanges of goods or		
services are as follows: Sale of water on behalf of District Municipality	1 208 674	-
The energy included in other revenue spining from the event was a strange from		
The amount included in other revenue arising from non-exchange transactions is as follows:		
Rental income	302 300	152 311
20. General expenses		
Advertising	350 545	462 233
Auditors remuneration	2 420 518	1 502 818
Bank charges	498 395	436 719
Consulting and professional fees Consumables	14 086 099 48 531	18 501 750 210 820
Consumables	294 735	164 949
Delegates expenditure	745 711	500 000
Entertainment	436 343	412 255
Environment cleaning	29 284	23 191
Fuel and oil	737 979	563 667
General expenses	1 224 728	4 077 829
Hire	(160 787)	409 901 497 407
Insurance Lease rentals on operating lease	601 660 2 531 824	2 202 939
Licence fees paid	1 832 268	1 028 752
Motor vehicle expenses	155 952	327 829
Postage and courier	19 758	88 984
Printing and stationery	756 068	720 577
Promotions and sponsorships	-	84 000
Security (Guarding of municipal property)	4 938 266	4 532 864
Staff welfare Stock written off	218 222 2 106 727	2 758 544
Subscriptions and membership fees	272 979	388 148
Telephone and fax	1 272 438	1 236 892
Town planning	4 506	31 826
Training	1 433 148	1 587 306
Travel - local	2 635 284	2 663 026
Uniforms Ward committees	133 708	91 498
Ward committees	1 159 029	812 647
	40 783 918	46 319 371

Figures in Rand	2010	2009
21. Operating surplus/(deficit)		
Operating surplus/(deficit) for the year is stated after accounting for the following:		
Operating lease charges Premises		
Contractual amounts	2 531 824	2 202 939
Gain on sale of property, plant and equipment	82 932	_
Depreciation on property, plant and equipment Employee costs	7 131 139 73 378 724	6 603 556 66 440 488

Bonus         1 995 177         1 4 UP           Medical aid - company contributions         1 995 177         1 4 UP           WCA         821 501         277 978         25 Medical 277 978         25 Medic	Figures in Rand	2010	2009
Bonus         1 995 177         1 4 UF           Medical aid - company contributions         1 995 177         1 4 UF           WCA         277 978         2 277 978         2 277 978         2 277 978         2 287 1501           Other payroll levies         9 716         3 2 1501 <td>22. Employee related costs</td> <td></td> <td></td>	22. Employee related costs		
Medical aid - company contributions         1 995 177 1 2 277 978 277 978 277 978 277 978 277 978 277 978 277 978 277 978 277 978 277 978 277 978 277 978 275 275 275 275 275 275 275 275 275 275	Basic	32 022 417	27 927 613
UIF         277 978         2           WCA         821 501         0           Other payroll levies         9 716         32           Leave pay provision charge         - 2 97         25 77           Post-employment benefits - Pension - Defined contribution plan         6 865 164         57 77           Travel, motor car, accommodation, subsistence and other allowances         3 893 435         3 20 00           Overtime payments         961 438         1 00           13 15h Cheques         2 454 733         2 20 00           Housing benefits and allowances         1 152 201         11           Housing benefits and allowances         1 52 201         11           Post retirement contributions         1 52 201         11           Post retirement contributions         57 716 384         52 01           Remuneration of municipal manager         3 57 716 384         52 01           Remuneration of chief finance officer         3 74 603         74           Pricector Community Services         3 74 199         70           Director Economic and Land Development         3 74 199         70           Director Technical         3 74 199         70           Director Corporate Services         3 74 199         70		-	142 045
WCA Other paypil levies         821 501 9 716         3           Leave pay provision charge         2 97           Post-employment benefits - Pension - Defined contribution plan         6 865 164         5 7           Travel, motor car, accommodation, subsistence and other allowances         3 893 435         3 22           Overtime payments         961 438         10           13th Cheques         2 454 733         2 2           Car allowance         7 119 044         57           Housing benefits and allowances         152 201         17           Post retirement contributions         1 143 580         80           Remuneration of municipal manager         57 716 384         52 01           Remuneration of Chief finance officer         3 25 184         83           Remuneration of Chief finance officer         3 2 4 4 5 7 3         2 0 4 5 7 3 3 4 5 2 0 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			1 428 547
Other payroll levies         9 716         32           Leave pay provision charge         - 2 97           Post-employment benefits - Pension - Defined contribution plan         6 865 164         5 72           Travel, motor car, accommodation, subsistence and other allowances         3 893 435         3 22           Overtime payments         961 438         1 00           13th Cheques         2 454 733         22           Car allowance         7 119 044         5 76           Housing benefits and allowances         152 201         17           Post retirement contributions         1 143 580         80           Remuneration of municipal manager           Remuneration of chief finance officer           Annual Remuneration         925 184         83           Projector Community Services           Annual Remuneration         794 603         74           Director Economic and Land Development           Annual Remuneration         754 199         70           Director Technical           Annual Remuneration         754 199         70           Director Corporate Services           Annual Remuneration         754 199         70			

Figu	ures in Rand	2010	2009
24.	Debt impairment		
Conf	ntributions to debt impairment provision	2 157 507	8 001 803
25.	Investment revenue		
Inter	erest revenue  rest charged on trade and other receivables  estment interest	1 035 188 333 736	- 512 352
	Samon interest	1 368 924	512 352
The	amount included in Investment revenue arising from exchange transactions a	mounted to R 1 035 188.	
The	amount included in Investment revenue arising from non-exchange transaction	ons amounted to R 333 736.	
26.	Depreciation and amortisation		
Prop	perty, plant and equipment	7 131 139	6 603 556
27.	Finance costs		
	ance leases rent borrowings	198 622 1 355 762	119 230 1 078 392
		1 554 384	1 197 622
28.	Auditors' remuneration		
	es nsulting penses	1 674 437 724 264 21 817	822 364 670 396 10 058
		2 420 518	1 502 818
29.	Grants and subsidies paid		
	er subsidies		
Indig	gent grants	5 543 570	7 200 038
30.	Cash generated from/(used in) operations		
	plus/(deficit) ustments for:	31 113 990	12 386 503
	oreciation	7 131 139	6 603 556
Depi			
Depi Loss	s on sale of assets and liabilities	(82 932) 198 622	- 119 230
Depi Loss Fina	s on sale of assets and liabilities ance costs - Finance leases	(82 932) 198 622 2 157 507	119 230 8 001 803
Deprilements Depri	s on sale of assets and liabilities ance costs - Finance leases ot impairment vements in provisions	198 622	
Deprication Debte Move Cha	s on sale of assets and liabilities ance costs - Finance leases of impairment vements in provisions anges in working capital:	198 622 2 157 507 30 284	8 001 803 142 045
Deprilements Deprilements Deprilements Move Cha Trad	s on sale of assets and liabilities ance costs - Finance leases ot impairment vements in provisions	198 622 2 157 507	8 001 803 142 045 (6 218 458)
Depi Loss Fina Debi Mov Cha Trad Cons Trad	s on sale of assets and liabilities ance costs - Finance leases of impairment vements in provisions anges in working capital: de and other receivables from exchange transactions assumer debtors de and other payables from exchange transactions	198 622 2 157 507 30 284 9 477 780 (2 190 744) (20 766 157)	8 001 803 142 045 (6 218 458) (10 967 778) 28 723 777
Depi Loss Fina Debi Move Cha Trad Cons Trad VAT	s on sale of assets and liabilities ance costs - Finance leases of impairment vements in provisions anges in working capital: de and other receivables from exchange transactions assumer debtors de and other payables from exchange transactions	198 622 2 157 507 30 284 9 477 780 (2 190 744) (20 766 157) 982 758	8 001 803 142 045 (6 218 458) (10 967 778) 28 723 777 (934 616)
Depril Loss Fina Debri Move Cha Trad Cons Trad VAT Unsp	s on sale of assets and liabilities ance costs - Finance leases of impairment vements in provisions anges in working capital: de and other receivables from exchange transactions assumer debtors de and other payables from exchange transactions	198 622 2 157 507 30 284 9 477 780 (2 190 744) (20 766 157)	8 001 803 142 045 (6 218 458) (10 967 778)

### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
31. Commitments		
Authorised capital expenditure		
Already contracted for but not provided for		
Property, plant and equipment	3 000 000	-
• Retentions	2 202 080	5 058 646
	5 202 080	5 058 646

This committed expenditure relates to plant and equipment and will be financed by available bank facilities, retained surpluses, rights issue of shares, issue of debentures, mortgage facilities, existing cash resources, funds internally generated, etc.

#### 32. Related parties

#### Relationships

Accounting Officer Post employment benefit plan for employees of entity and/or other related parties

Refer to accounting officer's report note Municipal Gratuity Fund

Annual Financial Statements for the year ended 30 June 2010

#### **Notes to the Annual Financial Statements**

Figures in Rand 2010 2009

#### 33. Accounting Officer's emoluments

#### 34. Prior period errors

Water services assets and income was previously recognised as income by Greater Tubatse Municipality. However this was a material error in accounting framework as the Greater Sukhukhune District Municipality is responsible for the providing water services as per the Municipal Systems Act No. 32 of 2000. Therefore all the direct customers and assets were transferred by the municipality to the district municipality.

The correction of the error(s) results in adjustments as follows:

#### Statement of financial position

Receivables - 346 573 973 Opening Accumulated Surplus or Deficit - (395 989 735)

#### Statement of financial performance

Service charges - (49 415 762)

#### 35. Fruitless and wasteful expenditure

Fruitless and wasteful expenditure 571 000 -

A Tata Tipper Truck was purchased from a Tata Agency in Nelspruit. The agency has since been liquidated and hence no registration documents were received. A court case is currently ongoing.

#### 36. Leases (Effects of transitional provisions)

In accordance with its transitional provision as per Directive 4 of the GRAP Reporting Framework, the municipality need not comply with the standard on Leases, until such time as the measurement period in the transitional provision for any of the following Standards of GRAP have expire:

- Construction Contracts
- Inventories
- Investment Property
- Property Plant and Equipments
- Provisions, Contingent Liabilities and Contingent Assets
- Agriculture
- Intangible Assets

### **Notes to the Annual Financial Statements**

Figures in Rand	2010	2009
37. Additional disclosure in terms of Municipal Finance Management Act		
Audit fees		
Current year subscription / fee Amount paid - current year	1 674 437 (1 674 437)	822 364 (822 364)
	-	-
PAYE and UIF		
Current year subscription / fee Amount paid - current year	10 707 684 (10 707 684)	8 806 607 (8 806 607)
	-	-
Pension and Medical Aid Deductions		
Current year subscription / fee Amount paid - current year	16 343 324 (16 343 324)	
	-	-
VAT		
VAT payable	2 779 582	1 796 824

VAT output payables and VAT input receivables are shown in note 12.

All VAT returns have been submitted by the due date throughout the year.

### 38. Actual operating expenditure versus budgeted operating expenditure

Refer to Appendix A for the comparison of actual operating expenditure versus budgeted expenditure.

#### 39. Actual capital expenditure versus budgeted capital expenditure

Refer to Appendix B for the comparison of actual capital expenditure versus budgeted expenditure. Appendix A: Schedule of external loans

# Appendix A

#### GREATER TUBATSE MUNICIPALITY LOCAL MUN ICIPALITY: SCHEDULE OF EXTERNAL LOANS AS AT 30 JUNE 2010

•	Redeemable	Balance at 30 June 2009 Rand Rand Rand		Redeemed written off during the period Rand	Balance at 30 June 2010 Rand
INFRASTRRUCTURE FINANCE CORPORATION LIMITED DEVELOPMENT BANK OF SOUTH AFRICA					
DBSA @ 16.2% DBSA @ 15.26% DBSA @ 5.00%	2018/09/30 2018/03/31 2016/06/30	2 347 554 968 981 15 519 127	- - 824 406	72 422 228 168 -	2 275 132 740 813 16 343 533
		18 835 662	824 406	300 590	19 359 478
TOTAL EXTERNAL LOANS					
DEVELOPMENT BANK OF SOUTH AFRICA		18 835 662	824 406	300 590	19 359 478
	-	18 835 662	824 406	300 590	19 359 478

**Supplementary information** Appendix B: Analysis of property, plant and equipment

# **Greater Tubatse Municipality Greater Tubatse Municipality Appendix B**

# Analysis of property, plant and equipment as at 30 June 2010 Cost/Revaluation Accumulated depreciation

	Opening Balance Rand	Additions Rand	Disposals Rand	Transfers Rand	Revaluations Rand	Closing Balance Rand	Disposals Rand	Depreciation Rand	Closing Balance Rand	Carrying value Rand
Infrastructure									,	
Infrastructure Community	216 042 639 19 497 117	33 635 418 -	-	-	<u> </u>	249 678 057 19 497 117	-	(4 364 125) (421 361)	(4 364 125) (421 361)	245 313 932 19 075 756
	235 539 756	33 635 418	-		-	269 175 174		(4 785 486)	(4 785 486)	264 389 688
Other assets		•								
General vehicles Plant & equipment Computer Equipment Furniture & Fittings Office Equipment Land	1 294 351 932 223 566 474 1 378 302 1 012 882 28 000 000	214 876 - 4 118 033 - - -	(20 224) - (63 970) (11 414)	- - - - -	: : :	1 509 227 911 999 4 684 507 1 314 332 1 001 468 28 000 000	- - - - -	(377 755) (199 482) (614 431) (188 955) (965 029)	(377 755) (199 482) (614 431) (188 955) (965 029)	1 131 472 712 517 4 070 076 1 125 377 36 439 28 000 000
	33 184 232	4 332 909	(95 608)	-	-	37 421 533	-	(2 345 652)	(2 345 652)	35 075 881
Total										
Infrastructure Other assets	235 539 756 33 184 232	33 635 418 4 332 909	(95 608)	-	-	269 175 174 37 421 533	-	(4 785 486) (2 345 652)	(4 785 486) (2 345 652)	264 389 688 35 075 881
	268 723 988	37 968 327	(95 608)			306 596 707	-	(7 131 138)	(7 131 138)	299 465 569

**Supplementary information** Appendix D: Segmental Statement of Financial Performance

# Greater Tubatse Municipality Appendix C

# Segmental Statement of Financial Performance for the year ended Prior Year Current Year

Actual Income Rand	Actual Expenditure Rand	Surplus /(Deficit) Rand		Actual Income Rand	Actual Expenditure Rand	Surplus /(Deficit) Rand
			Municipality			
881 111	29 525 569	(28 644 458)	Executive & Council/Mayor and Council	1 322 536	33 526 569	(32 204 033)
130 939 980	79 638 808	,	Finance & Admin/Finance	165 621 531	80 501 934	85 119 597 <sup>°</sup>
-	3 646 728	(3 646 728)	Planning and Development/Economic Development/Plan	135 439	4 791 407	(4 655 968)
87 059	4 620 981	(4 533 922)	Comm. & Social/Libraries and archives	77 655	6 417 173	(6 339 518)
6 516 793	6 855 121		Public Safety/Police	8 075 321	7 173 177	` 902 144 <sup>´</sup>
33 661	4 543 762		Environmental Protection/Pollution Control	66 583	5 758 001	(5 691 418)
1 663 008	510	1 662 498	Waste Water Management/Sewerage	-	(228 168)	228 168
12 335 169	5 438 902		Water/Water Distribution			
152 456 781	134 270 381	18 186 400		175 299 065	137 940 093	37 358 972

Municipal Owned Entities Other charges

# Greater Tubatse Municipality Annual Financial Statements for the year ended 30 June 2010 Supplementary information Appendix E(1): Actual versus Budget (Revenue and Expenditure)

# Greater Tubatse Municipality Appendix D(1)

# Actual versus Budget(Revenue and Expenditure) for the year ended 30 June 2010

Prior Year # 1 2009 Act. Adj. Bal.	Prior Year # 1 2009 Bud. Amt	Variance		Current year 2010 Act. Adj. Bal.	Current year 2010 Bud. Amt	Variance		Explanation of Significant Variances greater than 10% versus Budget
Rand	Rand	Rand	Var	Rand	Rand	Rand	Var	greater than 10% versus budget
			Revenue					
34 374 403	47 707 272	(13 332 869)	(27.9) Property rates	36 896 170	34 109 516	2 786 654	8.2	
16 154 700	18 713 380		(13.7) Service charges	5 703 543	12 170 742	(6 467 199)	(53.1)	
3 223 066	180 000	3 043 066	690.6 Property rates - penalties imposed and collection charges	1 566 697	900 000	666 697	74.1	
654 565	2 300 000	(1 645 435)	(71.5) Fines	1 697 117	2 000 000	(302 883)	(15.1)	
5 779 629	1 350 000	4 429 629	328.1 Licences and permits	6 371 947	4 484 490	1 887 457	42.1	
87 675 054	64 236 850	23 438 204	36.5 Government grants & subsidies	118 885 082	81 046 100	37 838 982	46.7	
-	-	-	<ul> <li>Fees earned</li> </ul>	52 123	64 672	(12 549)		
-	-	-	<ul> <li>Commissions received</li> </ul>	1 257 321	200 000	1 057 321		
<del>-</del> .		-	- Rental income	302 300	310 000	(7 700)		
27 306 070	7 904 615	19 401 455	245.4 Other income	979 471	7 842 582	(6 863 111)	(87.5)	
-	-	-	- Sundry incoe	135 439	135 439	(000.075)	-	
-		-	<ul> <li>Interest received - investment</li> </ul>	1 368 925	1 755 000	(386 075)	(22.0)	
175 167 487	142 392 117	32 775 370	23.0	175 216 135	145 018 541	30 197 594	20.8	
			Expenses					
(57 816 177)	(46 720 198)	(11 095 979)	23.7 Personnel	(63 961 364)	(63 994 000)	32 636	(0.1)	
(8 624 311)	(10 863 977)		(20.6) Remuneration of	(9 417 359)	(12 955 000)		(27.3)	
(,	( ,		councillors	(-	(		( - /	
(6 603 556)	(5 700 000)	(903 556)	15.9 Depreciation	(7 131 139)	(9 200 000)	2 068 861	(22.5)	
(1 197 623)	- '	(1 197 623)	- Finance costs	(1 554 385)	(1 000 000)	(554 385)		
(8 001 803)	(6 727 553)		18.9 Debt impairment	(2 157 507)	(3 000 000)	842 493	(28.1)	
(1 382 673)	195 450		807.4) Collection costs	(2 877 913)	(1 000 000)	(1 877 913)		
(2 924 726)	(7 876 266)	4 951 540	(62.9) Repairs and maintenance - General	(10 757 921)	(15 000 000)	4 242 079	(28.3)	
(3 034 689)	(15 559 508)	12 524 819	(80.5) Other general expenditure	(5 543 570)	-	(5 543 570)	-	

# Greater Tubatse Municipality Appendix D(1)

# Actual versus Budget(Revenue and Expenditure) for the year ended 30 June 2010

Prior Year # 1 2009 Act. Adj. Bal.	Prior Year # 1 2009 Bud. Amt	Variance		Current year 2010 Act. Adj. Bal.	Current year 2010 Bud. Amt	Variance		Explanation of Significant Variances greater than 10% versus Budget
(50 484 720)	(49 140 065)	(1 344 655)	2.7 General Expenses	(40 783 916)	(40 399 000)	(384 916)	1.0	
(140 070 278)	(142 392 117)	2 321 839	(1.6)	(144 185 074)	(146 548 000)	2 362 926	(1.6)	
35 097 209	-	35 097 209	Net surplus/ (deficit) for the year	31 113 993	(1 529 459)	32 643 452	134.3)	

Appendix F: Disclosure of grants and subsidies in terms of the Municipal Finance Management Act

Name of Grants	Name of organ of state or municipal entity	Q	uarterly Re	ceipts			Quarterly E	xpenditure		Did your municipality comply with the grant conditions in terms of grant framework in the latest Division of Revenue Act	Reason for noncompliance
		Sep	Dec	Mar	Jun	Sep	Dec	Mar	Jun	Yes/ No	
Financial Management Grant (FMG	) National Treasury	750 000	-	1 637 000	-	109 680	108 308	177 163	354 849	Yes	N/A
Intergrated National Electrification Programme Grant (INEG)	National Treasury	10 089 000	-	5 975 000	-	230 499	-	-	1 884 630	Yes	N/A
Municipal Systems Improvement Programme Grant (MSIG)	National Treasury	735 000	-	-	-	166 250	568 750	-	-	Yes	N/A
Municipality Infrastructure Grant (MIG)	National Treasury	11 000 000	2 000 000	6 425 000	-	-	-	-	-	Yes	N/A
	I.	22 574 000	2 000 000	14 027 000		E06 420	677.059	177 162	2 220 470		
		22 574 000	2 000 000	14 037 000		506 429	677 058	1// 163	2 239 479		